Teignbridge, North & Mid Devon: Pathways Report

version 1.1 7th December 2021





ABOUT PARITY PROJECTS

Parity is an award-winning provider of environmental and energy solutions to the residential building sector. We help our customers identify the most effective ways to reduce the energy impact of their properties.

Our core services, Pathways and Portfolio, use our proprietary software to identify the most appropriate measures for properties based on building physics, market costs, and the clients' carbon and fuel poverty objectives.

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- Devon County Council
- Regen
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Glossary

ASHP	Air Source Heat Pump		
EPC	Energy Performance Certificate		
EI	Environmental Impact		
FGHRS	Flue Gas Heat Recovery System		
GSHP	Ground Source Heat Pump		
LSOA	Lower Super Output Area		
PCDF	Product Characteristics Data File (boiler database)		
RdSAP	Reduced Data Standard Assessment Procedure		
PV	Photovoltaic array		
SAP	Standard Assessment Procedure		
SAP Score	Energy Efficiency Rating (0-100 or G to A)		
TRV	Thermostatic Radiator Valve		



Disclaimer

The conclusions in this report are based on the data available. To be able to conduct the analysis, data may have had to be partially interpolated to fill gaps.

Section 10.3 'Data' has comments about the quality of the data on which the analysis is based, and we believe we have used best practice in the collation and analysis of this data. However, as the datasets are incomplete and not entirely verified, data collection will often reveal our estimates, including estimates of SAP rating, to be incorrect in some degree when compared with up to date and complete data collected through detailed property inspections. We believe that the approach taken by Parity has matched our briefing and has been pragmatic and appropriate given the current state of the housing data available. Throughout this report the results of our analysis should be seen as estimates.

As housing analysts we would suggest that even a complete and recent housing dataset, if large, cannot be guaranteed to be free from errors.

The report reflects Parity Projects modelling and results and do not in any way indicate any agreement by or acceptance from Regen, Devon County Council or West of England Combined Authority.



1 Executive Summary

1.1.1 Report Aims

We have been commissioned by West of England Combined Authority (WECA) to provide some analysis for Devon County Council (Devon) on the housing stock across Teignbridge, North Devon and Mid Devon (the 3 Districts) and the potential retrofit Pathways to reach Net Zero by 2050.

The following project aims have been addressed by this report:

- Energy profiling of the housing stock in the 3 Districts across various metrics including SAP (or EPC) score, Environmental Impact (EI), fuel bills and CO₂ emissions. (*Sections 3.1 to 3.3*)
- Profiling the key characteristics of the housing stock in the 3 Districts. (*Sections 3.4 to 3.9*)
- Analysis of the measures that would be required, and associated costs to meet two Net Zero investment scenario targets with and without disruptive measures. (*Sections 4.1 to 4.2.7 & 4.4.1 to 4.4.8*)
- Analysis of the properties that will be difficult to reach the investment scenario targets. (*Section 4*)
- Analysis of the supply chain requirements to reach the investment scenario targets. (*Sections 4.3 & 4.5*)

It is designed to be a summary of the information provided through the subscription as opposed to a consultancy document. As such you will find that the report is mostly fact based rather than expressing opinions or recommendations.

1.1.2 Pathways Subscription

As above, this report summarises the investment scenario analysis provided to WECA and focuses on presenting the answers to the initial questions posed.

The detail of the data held within the Pathways system allows for ongoing interrogation of the analysis and results to answer follow up questions that this initial work raises. Training will be provided to relevant Local Authority staff to allow them to do this over the software licence period.



1.2 REPORT STRUCTURE

We present a summary of the RdSAP dataset we have produced for all domestic properties. This complete dataset allows us to report on the baseline characteristics of the housing stock ("Baseline Analytics"). It is then used to model and analyse investment Pathways that will achieve Net Zero without and with disruptive measures. We also provide insights into the potential employment opportunities the investment scenarios provide.

The structure of this report is organised into four sections. The first two focus on the current position of the 3 Districts' housing stock (see Section 1.3 for a summary) and the second two on the analysis for the two Pathways (see Section 1.4 for a summary).

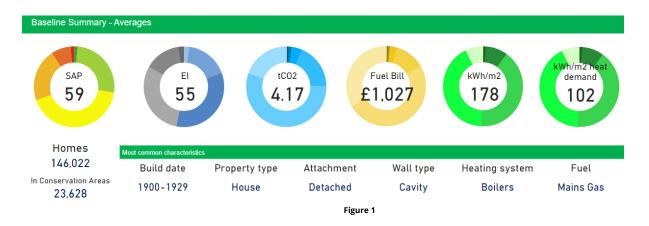
- **BASELINE ANALYTICS**: Provide an estimate of various common characteristics e.g. inter alia, CO₂, estimated fuel bills, SAP score (*section 3 pages 12-27*)
- **OPPORTUNITY MAPPING**: Map a number of key opportunities by Lower Super Output Area (*section 3.9 pages 28-36*)
- **PATHWAYS**: Present an analysis of the most cost-effective application of these Measures to meet two scenarios (*section 4 pages 37-45*)
- **TRADES ANALYSIS:** For each of the Pathways, present information on the potential trades that would be required to carry out the measures identified. (*section* 4.3 *pages* 48-53 and *section* 4.5 *pages* 63-65)

Throughout the report we provide charts and graphs to display results.



1.3 BASELINE SUMMARY

This section sets out the average performance of all the 3 Districts' properties. The reality is that there is a wide range, and this is explored in more detail in *section 3 pages 12-27*.



1.3.1 SAP (and EI) baseline

We estimate the average SAP score in 2020 is **59.16** (EPC Band D) and the EI score is **54.63** (Band D). The EI score is the CO₂ equivalent of the SAP score which is based on fuel bill.

1.3.2 CO₂ baseline

We estimate the mean CO₂ emissions per property for primary energy use is **4.17tCO₂** using figures for 2019. In section 3.1.1 we show what this baseline figure would be expected to be using BEIS projections of the grid intensity in future years.

1.3.3 Fuel Bill baseline

We estimate that the mean annual fuel bill is **£1,027**. Throughout the report our fuel bills, as well as all other figures, are for regulated energy use i.e. this excludes appliances and cooking. Please see Section 9 for a note on regulated and unregulated energy.



1.4 PATHWAYS SUMMARY

Our Pathways test all relevant measures in combination for every property to find the most cost-effective route to our clients' targets. In this instance we have modelled two different routes to Net Zero.

We outline the rationale behind the two modelled Pathways, how they have been set up, and detailed results in Section 44.2 pp.37-60. Below we present the headline findings.

1.4.1 Net Zero without disruptive fabric measures

We have modelled the cost and impact of aiming for Net Zero for every rural¹ property in the 3 Districts excluding disruptive measures i.e. internal and external solid wall insulation, and floor insulation. The following give some headline figures from the analysis.

TOTAL COST (LABOUR & MATERIALS):	£1.3 BILLION
MEDIAN AVERAGE COST PER RESIDENTIAL PROPERTY AFFECTED:	£17,200
Mean tonnes of ${\rm CO_2}^{(2038)}$ per property following investment:	0.18 TONNES

TRADES ANALYSIS: AVERAGE OF 320 FULL TIME EQUIVALENT JOBS PER YEAR (2022-2050)

1.4.2 Net Zero with disruptive fabric measures

We have modelled the cost and impact of aiming for Net Zero for every rural in the 3 Districts including disruptive measures for consideration. The following give some headline figures from the analysis.

TOTAL COST (LABOUR & MATERIALS):	£1.8 BILLION
AVERAGE COST PER RESIDENTIAL PROPERTY AFFECTED:	£21,300
Mean tonnes of ${\rm CO_2}^{(2038)}$ per property following investment:	0.15 tonnes

TRADES ANALYSIS: AVERAGE OF 676 FULL TIME EQUIVALENT JOBS PER YEAR (2022-2050)

¹ We have used DEFRA's definitions <u>https://www.gov.uk/government/collections/rural-urban-classification</u>



2 Introduction

This report is a brief overview of the analysis conducted of domestic housing in the 3 Districts. Parity has used *Pathways* to model the energy use and CO₂ emissions of the housing stock.

The report is broken down into the following sections:

BASELINE ANALYTICS:

Present the key metrics for housing

We have used a combination of multiple data sources and interpolation to generate baseline data on every property.

This is presented in section 3 pp.12-27

• **OPPORTUNITY MAPPING:**

Identify, map and evaluate potential for energy, SAP and CO₂ savings, together with fuel poverty and flood risks, to identify target areas.

This is presented in section 3.9 pp.28-36

• PATHWAYS:

Present an analysis of the most cost-effective measures that aim for a) Net Zero without disruptive measures and b) Net Zero with disruptive measures for each property using BEIS CO₂ grid intensity figures predicted by 2038.

This is presented in section 4 pp.37-60

• **TRADES ANALYSIS**: For each of the Pathways, present information on the potential trades that would be required to carry out the measures identified.

This is presented in section 4.3 pp.49-53 & section 4.4 pp.63-65

Pathways generates a range of charts and maps to help identify and communicate patterns in the data.

The detail behind the report from the property level up can be investigated at <u>pathways.parityprojects.com</u> and is available for the duration of the ongoing Pathways licence procured for the 3 Districts as part of this work – contact <u>chris.newman@parityprojects.com</u> for more information.



3 Baseline Analytics

We use the term Baseline to refer to the current state of the housing stock. This section provides kits of information about the current performance – SAP, CO_2 , fuel bills etc – as well as details about the characteristics of the housing stock across the 3 Districts – fabric and heating systems, tenure, maps etc.

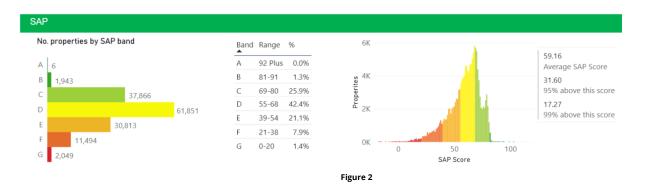
Below we present this through a variety of charts and graphs to highlight the characteristics and performance of the housing stock across all the districts, as well as some commentary of points to note.

The Pathways analysis has been conducted on all 146,022 properties in the 3 Districts.

3.1 SAP AND EI

3.1.1 SAP Score & Profiling

The SAP score (or EPC score) is a standard measure for housing in the UK and reflects the primary fuel bills proportional to the floor area.



We estimate that an average SAP score for domestic housing in the 3 Districts is **59.16** (EPC D). This is based on our calculated SAP scores for every property; around 57% of properties have had some lodged EPC information provided from the Open EPC data and the remaining have required some cloning. See Section 10 page 82 for more information.

The long tail is typical of SAP profile charts.

The figures show that under 2% are EPC B or above. We expect this to be a slight underestimate as from the data available it is hard to model very high rated properties as these require, for example, exact information about makes and models of heating systems, which is not available. However, by the nature of these properties being very efficient they are not of great concern in the modelling of the Pathways.



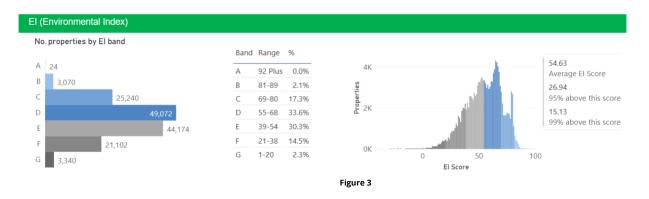
For a few of the key property characteristics throughout the report we break out the figures by tenure. In Table 1 we have done this for SAP score to show that social housing is the best performing.

Table 1 Average SAP Score by Tenure			
Socially Rented (5%)	Privately Rented (8%)	Owner Occupied (30%)	Unknown (57%)
66.05 (Band D)	58.52 (D)	58.41 (D)	59.16 (D)

3.1.2 El Score & Profiling

The Environmental Index is like the SAP score but reflects CO_2 emissions proportional to floor area. It is an underused metric, with people preferring to measure absolute CO_2 emissions. However, we believe it is a metric that has many benefits over absolute CO_2 as it takes property size into account.

For mains gas heated properties, the EI score closely mirrors the SAP score. For other fuels they may vary – biomass will tend to have higher SAP scores compared to EI scores for instance. LPG has the opposite relationship i.e. a lower SAP compared to EI score.

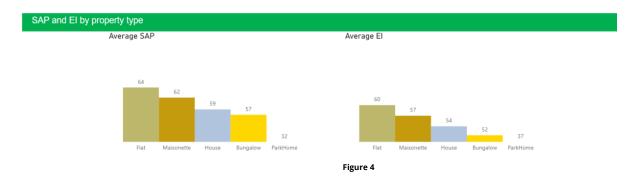


We estimate an average El score for domestic housing to be **54.63**.



3.1.3 SAP & El score by Property Type

Although the SAP and El scores take the relative size of a property into account, both scores still vary by property type due to the relative amounts of fabric proportions e.g. many flats will not have roofs unless they are top floor. The chart below shows the average SAP and El scores by property type.

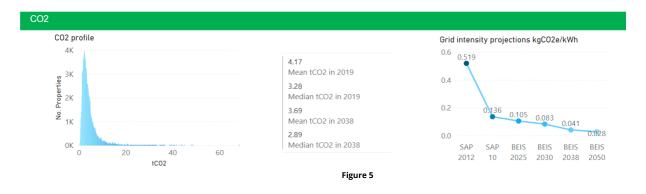


Excluding the Park Homes, bungalows are the lowest performing and flats are the highest – all other things being equal this reflects their ratio of heat loss surfaces to volume.

3.2 CO₂

3.2.1 CO₂ Baseline

Our standard measure of CO₂ uses the carbon factors for SAP10 which is based on 2019 figures. Unless stated otherwise this is used in our charts. The chart on the right below shows how the grid intensity (i.e. electricity) is predicted by BEIS to decrease over time. The reduction from SAP 2012 to SAP 10 is partially due to the reduction in coal for electricity and the increase in large scale renewables.



We estimate the mean tCO_2 per property to currently be 4.17 tonnes, and if nothing were to change other than the grid decarbonising, this would reduce to 3.69 tonnes by 2038.

Table 2 breaks out the CO₂ figures by tenure and shows that Owner Occupied tend to have the highest emissions and Socially Rented the lowest. This will be a combination of their efficiency (see Table 1) and their size. The bottom figure for each shows the highest amount after the top 5% outliers are removed and shows that Owner Occupied have the



highest spread. These figures allow you to state, for example, that the average Owner Occupied house produces around 4.43 tonnes of CO_2 and very few produce more than 8 tonnes.

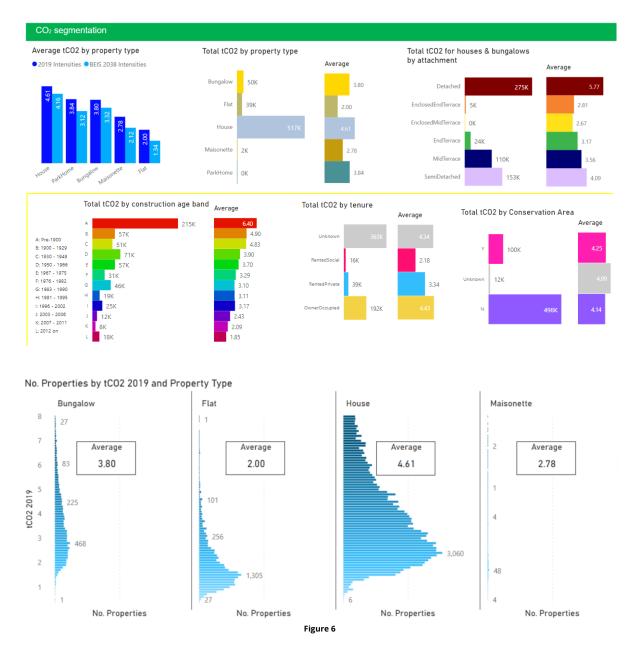
Socially Rented (5%)	Privately Rented (8%)	Owner Occupied (30%)	Unknown (57%)
2.18	3.34	4.43	4.34
Mean tCO2 in 2019	Mean tCO2 in 2019	Mean tCO2 in 2019	Mean tCO2 in 2019
2.05	2.69	3.58	3.39
Median tCO2 in 2019	Median tCO2 in 2019	Median tCO2 in 2019	Median tCO2 in 2019
1.66	2.77	3.99	3.85
Mean tCO2 in 2038	Mean tCO2 in 2038	Mean tCO2 in 2038	Mean tCO2 in 2038
1.71	2.23	3.25	2.97
Median tCO2 in 2038	Median tCO2 in 2038	Median tCO2 in 2038	Median tCO2 in 2038

Table 2 CO₂ Per Property by Tenure



3.2.2 CO₂ Segmentation

Here we show how CO_2 varies by characteristics in terms of total number of properties and average carbon emissions for the characteristic.



Some key observations:

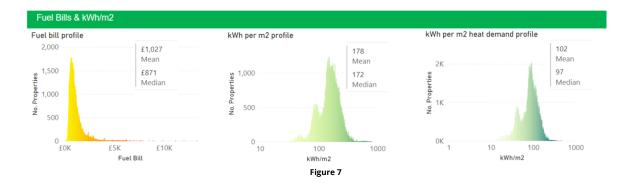
- Average house emissions are more than double flats, and make up the vast majority of total emissions;
- Detached houses have the by far the highest average CO₂ emissions;
- Properties built before 1930 tend to have around double the emissions of those built after 1983;



3.3 OTHER KEY METRICS

3.3.1 Fuel Bills & kWh/m2

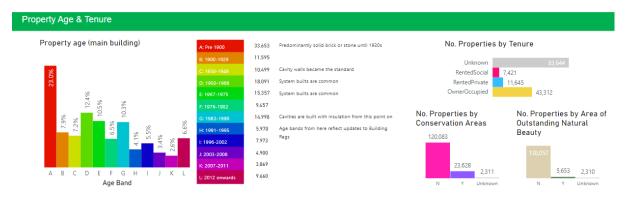
Some other useful statistics relate to fuel bills and kWh/m^2 , and a subset that is kWh/m^2 heat demand. kWh/m^2 heat demand is agnostic to the CO_2 intensity and price of the current heating source and so is a good measure of the efficiency of the building fabric.



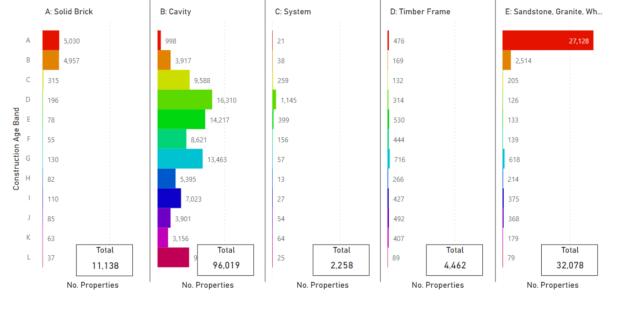


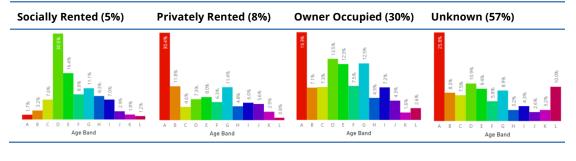
3.4 HOUSING PROFILING - FABRIC

3.4.1 Property Age & Tenure











The most common construction period is prior to 1900 when around 23% of properties were built. 50% of properties were built before 1966.



3.4.2 Tenure

We are reliant on the tenure field from the Open EPC dataset for an indication of tenure. This data covers under 60% of properties. It further relies on the EPC surveyor completing it accurately and that nothing has changed since the EPC was produced.

We have decided not to clone out the tenure, as although social housing is often concentrated in estates this is far from always being the situation. This means that for properties where there is no indication of tenure we have marked them as 'Unknown' with regard to tenure. The various charts, as well as logic, indicates that Unknown has a higher degree of Owner Occupied as they will usually have only required EPCs if the property has changed hands, but there will also be some longer term socially rented and longer term privately rented properties.

Based on the above we believe that our ability to model tenure is still useful for understanding general differences but comes with caveats.

3.4.3 Conservation Areas

We have used Conservation Area maps to determine whether a property address is within or outside of a Conservation Area. There may be additional constraints in some areas if a property is close to but outside of a Conservation Area but visible from it. In our analysis these are marked as not being in a Conservation Area.

Conservation Areas will pose additional constraints regarding external wall insulation, photovoltaics (PV), solar thermal, air source heat pumps and windows, without some changes to many planning constraints.



3.4.4 Property Type

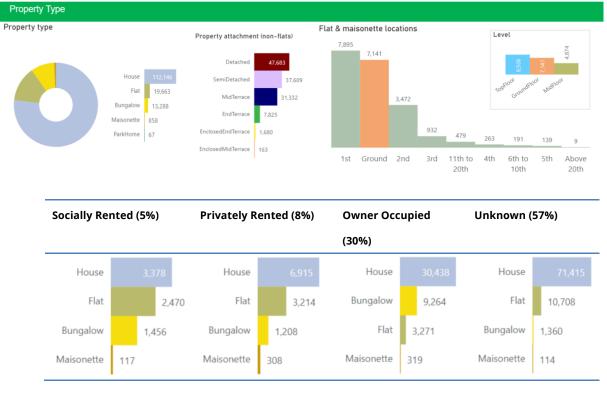
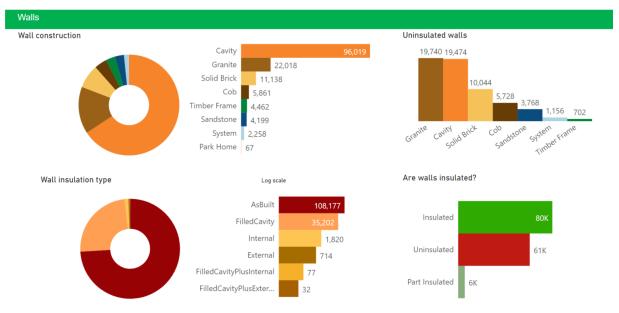


Figure 9

Houses dominate and make up roughly 75% of properties. There are similar numbers of semi-detached, detached and terraced houses. Most flats are in low rise blocks or converted houses. There are slightly more flats on first floors than ground floor as many premises have commercial units, plant rooms or communal space on the ground floor.

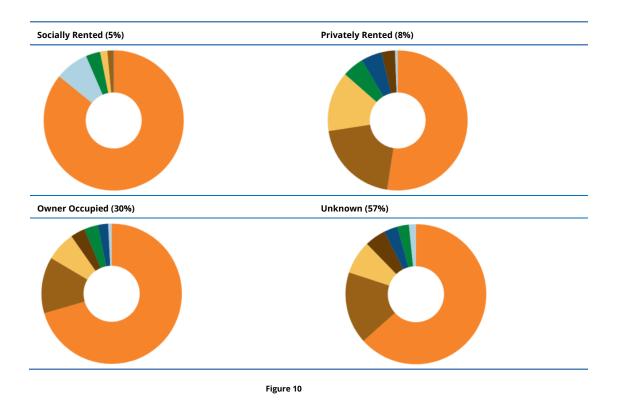


3.4.5 Walls



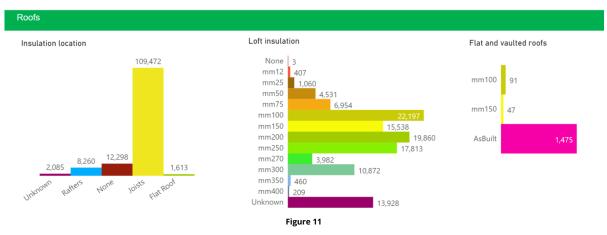
The top most chart shows that cavity walls really dominate, and the top right indicates that most are expected to be insulated. Most of the Granite and Cob walls are showing as uninsulated.

Cavity walls are dominant in all tenures especially in socially rented reflected the construction age bands of that tenure compared to the other tenures.

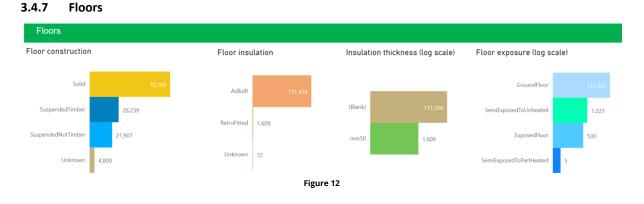




3.4.6 Roofs

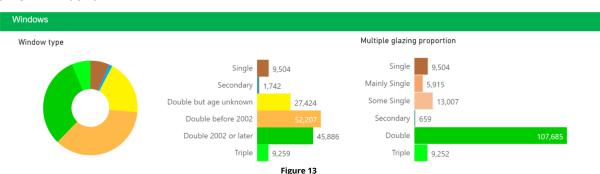


Pitched roofs dominate and there is a large range of expected insulation thicknesses. At least 270mm is the recommended level. Often the data available for secondary roofs is not available so the number of flat roofs is likely understated.



Floors are difficult to treat, especially solid floors, and so based on the age profile of the stock, it is expected that very few will be insulated. Those built after the mid-1980s should have some insulation from when they were constructed.

3.4.8 Windows

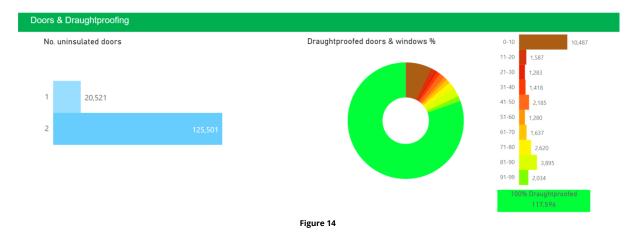


Most of the windows are double glazed with around 9,500 expected to still be fully or mostly single glazed ~ 6.5% of all properties.



3.4.9 Doors & Draughtproofing

SAP methodology is reasonably weak on ventilation and infiltration. It considers draughts to some degree, from windows, doors and open chimneys. SAP also makes some assumptions based on building age, some fabric elements and location. From a practical point of view, a ventilation strategy should be considered whenever works are carried out on a building, especially when significant work that will affect infiltration are undertaken.



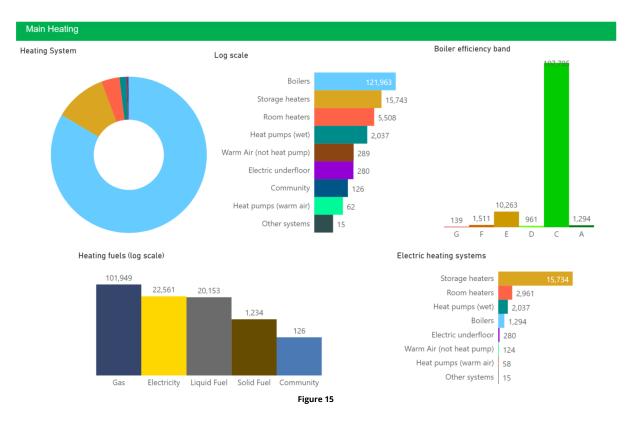
Doors and draughtproofing generally offer much more limited energy and carbon saving opportunities than other elements.



3.5 HOUSING PROFILING – HEATING & HOT WATER

3.5.1 Heating Systems

The heating system often has a major impact on the energy use and CO₂ emissions of a property, and can also be a relatively easy, if expensive, way to improve a property.



Mains gas with reasonable to good boilers dominate and generate significant carbon emissions. We expect there are more A and B rated boilers than the figures show but for a high rated boiler to be assigned we need the boiler make and model.

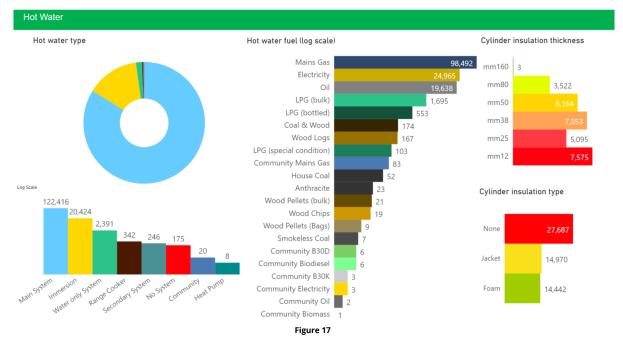
Electric storage heaters and Liquid Fuel boilers are a distant second and third most common heating types. The electric, liquid and solid fuel heating systems are more likely to be in rural locations.



3.5.2 Secondary Heating



In many circumstances where there is a central heating system, secondary heaters are more of a lifestyle choice rather than a necessity.



3.5.3 Hot Water

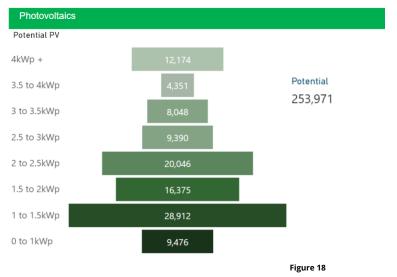
The same gas boilers providing the heating also dominate the provision of hot water. In other circumstances electric immersions tend to be the solution.

For hot water cylinders, foam insulation is better than a jacket, but greater than 50mm of either is considered to be adequate.



3.6 **RENEWABLES**

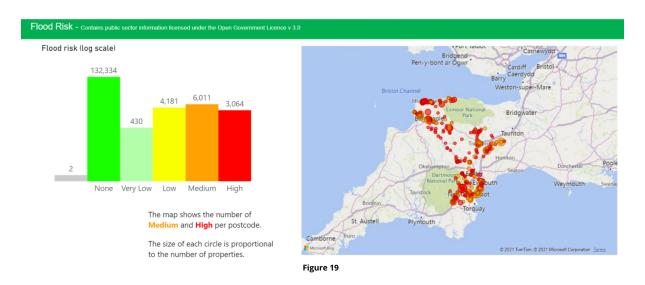
3.6.1 Photovoltaics (PV)



This chart shows our analysis of the potential if all suitable roofs were utilised. A 10-panel system would be around 2.5kWp to 3kWp. 30MWh (13%) of the 254MWh of identified PV potential is in Conservation Areas.

3.7 FLOOD RISK

We have incorporated Open Government data to show how many properties are within given Flood Risk bands and their location. These categories represent current flood risk rather than future flood risk due to climate change e.g. sea level rise. For this reason they tend to be along river systems and coastal areas.



The figures indicate that only 3,064 properties are in high-risk postcodes and 6,011 in medium-risk. The map shows just the medium and high risk postcodes.



3.8 FUEL POVERTY

Fuel poverty is extremely difficult to assess as it is both a factor of the energy efficiency of the property, as well as the income of the household. We do not have any information about the household incomes and so we show how many of the properties are in LSOAs with expected fuel poverty percentage rates – drawn from Government published data on the likelihood of fuel poverty in each LSOA based on national data from the English Housing Survey. This means that, for example, 15-20% of the 19,054 properties in LSOA with a fuel poverty band of "15% to 20%" would be in fuel poverty or between 2,858 and 3,801 households. This results in 15,121 households being estimated to be in fuel poverty across the 3 Districts. There are no LSOAs with greater than 20% incidence of fuel poverty reflecting the relative affluence of the 3 Districts as a whole.

$\label{eq:Fuel state} Fuel Poverty Risk \mbox{ - based on Government published data drawn from English Housing Survey}$

The number of filtered properties that are located in LSOAs with the stated Fuel Poverty Risk %. For example 71.442 properties are in an LSOA that has over 10% to 15% of the households expected to be in fuel poverty. N.B. if your properties are only a subset of the properties in the LSOA then you should not expect the % risk to directly apply to your properties as they may not be representative of the LSOA.

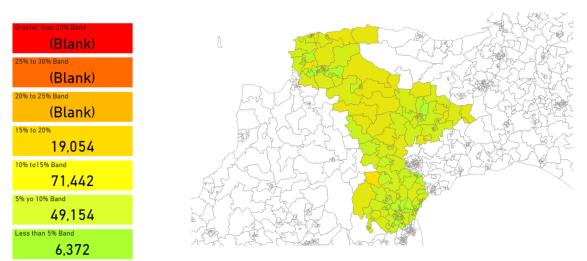


Figure 20



3.9 MAPS

An LSOA is a census area with a minimum population of 1,000 and maximum of 3,000, minimum number of households of 400 and maximum of 1,200.

The numbers in the key below each map give the numbers per LSOA e.g. maximum F&G rated properties in one of the LSOAs, minimum average CO₂ per property in an LSOA etc.

3.9.1 EPC F&G rated properties by LSOA

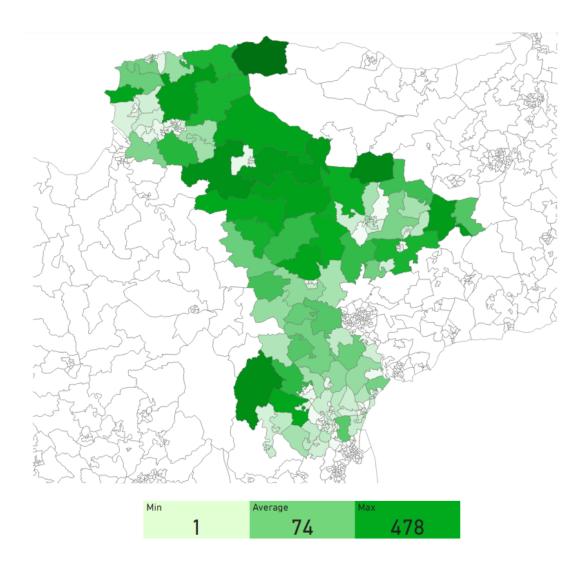


Figure 21

Higher numbers of F&G properties per LSOA are in darker green and tend to be in more remote locations away from the mains gas network.



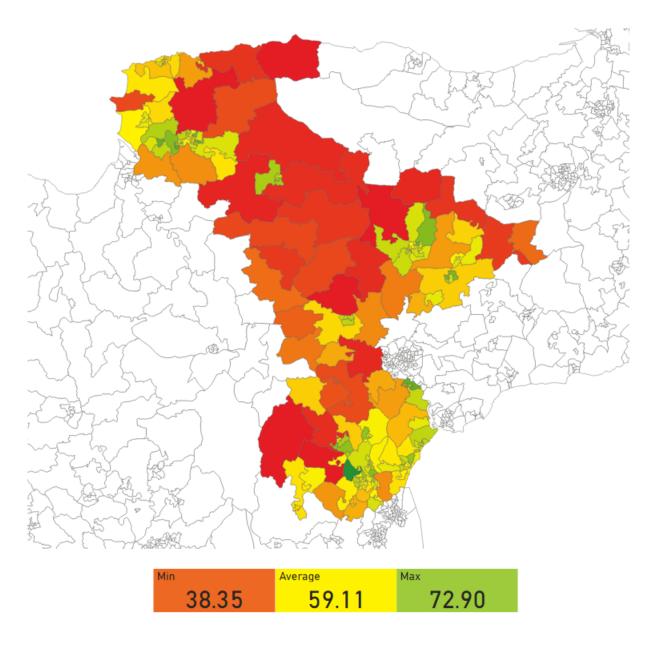


Figure 22

More remote areas tend to have lower average SAP scores as they are likely to be on higher cost heating fuels. The dark green LSOAs may have higher numbers of new build estates.



3.9.3 Average CO₂ by LSOA

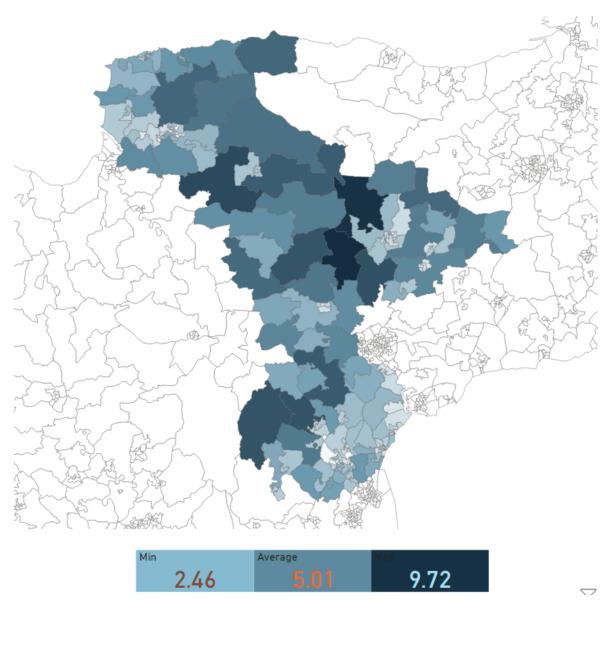


Figure 23

Higher absolute CO_2 will be found in LSOAs with older and larger properties.



3.9.4 Average Fuel Bill by LSOA

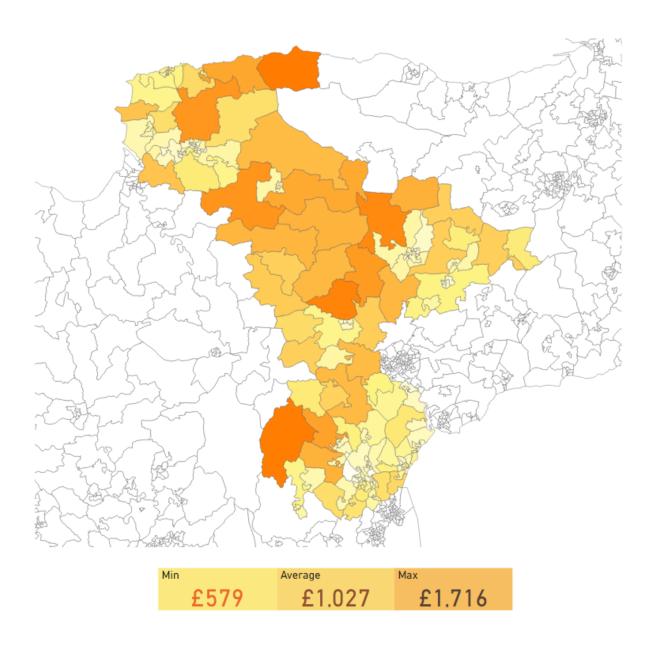


Figure 24

Fuel bills have a similar pattern to the CO₂ map.



3.9.5 Average kWh/m² by LSOA

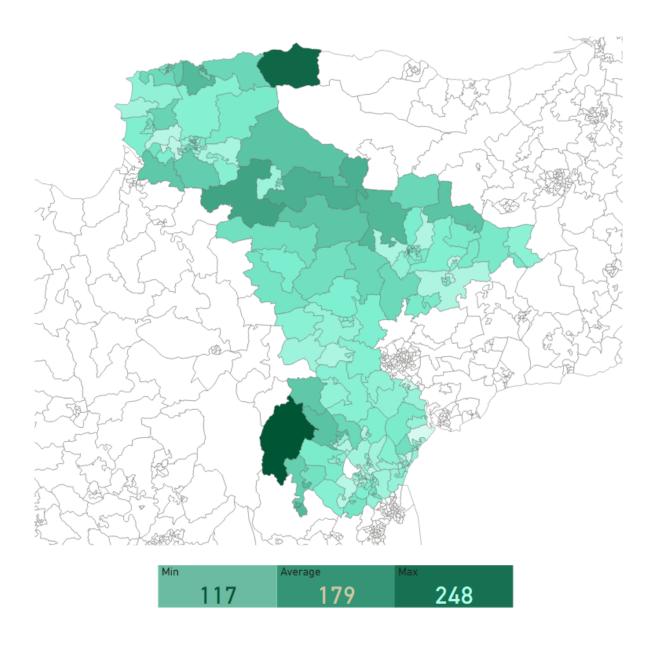


Figure 25

Slightly counterintuitively, kWh/m2 decreases with property size, all other things being equal.



3.9.6 Empty Cavities by LSOA

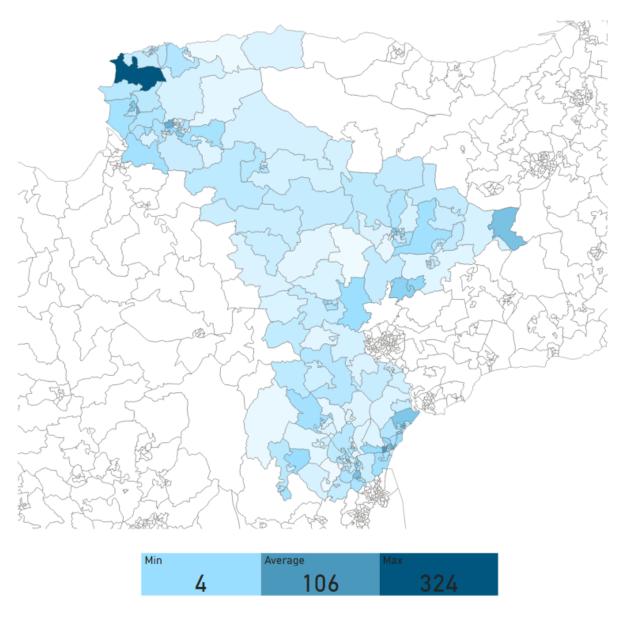


Figure 26

Empty cavities will reflect the location of properties built between the 1930s and 1983.



3.9.7 Uninsulated Solid Walls by LSOA

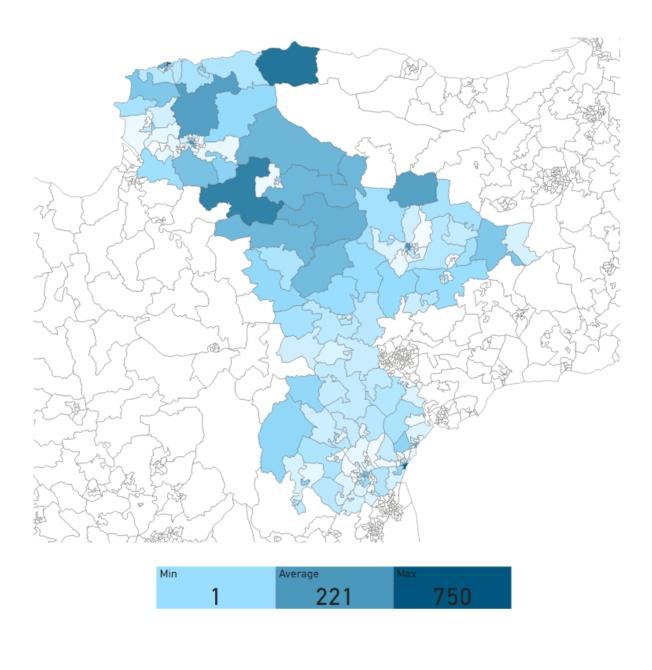


Figure 27

The figures include solid brick, granite, sandstone and any cob walled properties.



3.9.8 Substandard Loft Insulation by LSOA

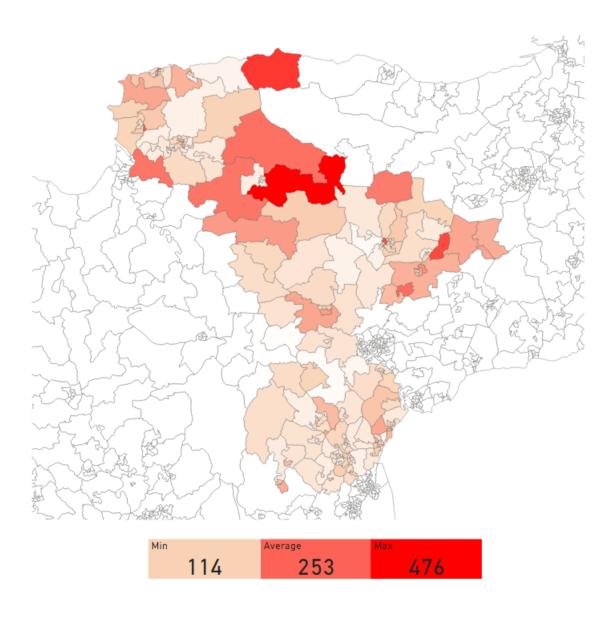


Figure 28

The map shows loft insulation marked as 100mm or below, none or unknown.



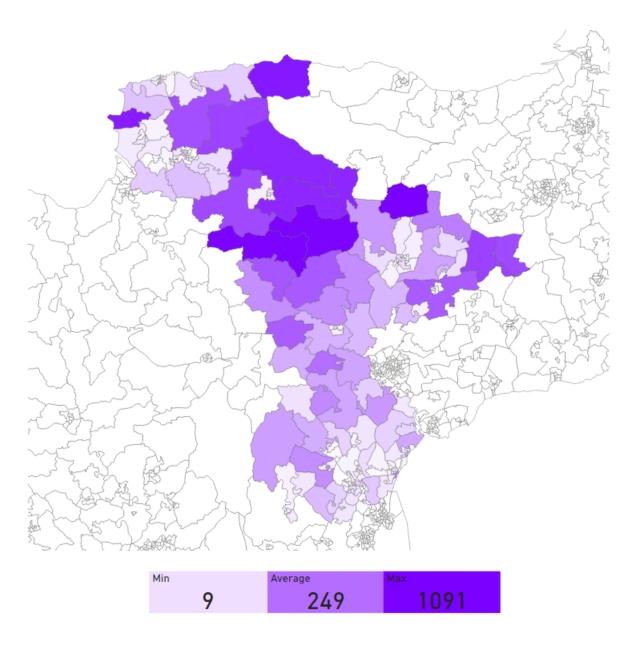


Figure 29

The figures exclude mains gas or community heated properties. Off gas properties are concentrated in more remote areas.



4 Pathways

4.1 PATHWAYS SUMMARY

A Pathway is our term for a modelled investment scenario. This section provides summary results of the Pathways that we have modelled across all 3 Districts – costs and impacts and maps of the Pathways as well as measures and trades required to fulfil the scenarios.

The modelling involves specifying several variables which are then applied to each property to determine a cost-effective list of measures aiming for a chosen target. The results can be viewed from the property level through various portfolios (e.g. filtered by property type, characteristic, age or area), up to the whole stock level. For this report we have considered two Pathways: 'Net Zero without disruptive measures' & 'Net Zero with disruptive measures'.

4.1.1 Grid Carbon intensity for 2038

BEIS produces figures for the expected CO₂ intensity of the grid for various dates into the future. Our modelling can use any of these projected grid intensities to determine which measures are most cost effective in terms of investment per kgCO₂ saved. The further into the future, the more the grid is expected to be decarbonised – with the effect that some measures become relatively more cost effective at reducing CO₂ (e.g. Heat Pumps) and others less so (e.g. PV). In discussion with the project team, we decided not to use current grid intensities, as the results would almost immediately be out of date. We also decided not to use 2050 figures; as the grid is expected to be largely decarbonised, the modelling starts prioritising on-peak electric heating and no fabric measures - an approach that will not be sensible until near 2050.

We have therefore chosen the figures for 2038, as they take account of significant further decarbonization of the grid, but not so much as to make the measures selected irrational. Furthermore, we also chose this over 2030, as this will mean the modelled results will still be sensible for many years following the initial target date.

4.1.2 Rationale for Pathway 1: Net Zero without disruptive measures

This Pathway has been primarily designed to meet the objective of getting the housing stock to Net Zero by 2050 with the minimum disruption. It can be seen as the minimum approach although the reasons for going further are outlined in Section 5.

The first and third step are designed to both model sensible cost-effective measures to mitigate from fuel bills rising.



4.1.3 Pathway 1: Setup

Steps	Target	Measures Considered	Measures Excluded
1	SAP B	Fabric measures	External wall insulation
		Lighting measures	Internal wall insulation
			Solid floor insulation
		With a cost effect less than	Suspended floor insulation
		£2,000 per SAP point	Exposed floor insulation
2	Zero CO ₂ using 2038 grid intensities	Heat pumps, Community heat pumps, High heat retention storage heaters for currently electrically heated flats	Fossil fuel heating measures
3	SAP A	PV where identified using LIDAR	PV where identified using LIDAR in a Conservation Area

Pathway 1: Net Zero without disruptive measures

4.1.4 Rationale for Pathway 2: Net Zero with disruptive measures

This Pathway has been primarily designed to meet the objective of getting the housing stock to Net Zero by 2050 allowing for more disruptive measures. This Pathways should lead to more properties having greater reductions on their energy bills, and fewer having increased energy bills.

The first and third step are again designed to both model sensible cost-effective measures to mitigate from fuel bills rising.

4.1.5 Pathway 2: Setup

Pathway 2: Net Zero with disruptive measures

Step	Target	Measures Considered	Measures Excluded
1	SAP B	Fabric measures Lighting measures With a cost effect less than £2,000 per SAP point	
2	Zero CO ₂ using 2038 grid intensities	Heat pumps, Community heat pumps, High heat retention storage heaters for currently electrically heated flats	Fossil fuel heating measures
3	SAP A	PV where identified using LIDAR	PV where identified using LIDAR in a Conservation Area



4.1.6 Impacts of the Pathways

Below we compare the relative impacts of the two Pathways with each other. The total investment and average investment per property is just under twice as large for the scenario that includes disruptive measures.

Both Pathways get significant SAP improvements and CO2 reductions – i.e. both result in CO_2 emissions below 125kg per annum in 2038 once the grid has further decarbonised.



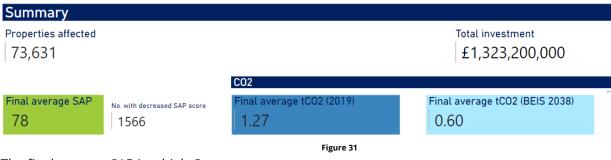


4.2 NET ZERO WITHOUT DISRUPTIVE FABRIC MEASURES: PATHWAY HIGHLIGHTS

In this section we show the key impacts of the Net Zero without disruptive fabric measures Pathway. It is worth highlighting that the final figure for tCO_2 is around 120kg per property using figures for the grid intensity in 2038. The reason it is not actually zero is because all properties will require some heating, which even if electric, will not be carbon neutral, and it is not possible to provide this electricity through on-site renewables. In addition, the figure also actually takes into account some offsetting between increased PV generation in the summer months against heating needs in the winter.

4.2.1 Pathway Summary

The Pathway has been run on all properties in the 3 Districts but the results below are for the subset that are in rural locations.



The final average SAP is a high C.

4.2.2 Investment

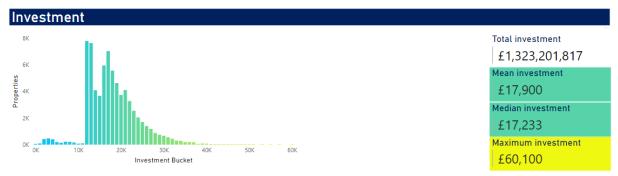


Figure 32

Number properties <£5K							
1,54	8	2.1%					
£5K to £1	0K	£10K to £2	20K				
859	1.2%	48,174	65.3%				
£20K to £3	30K	£30K to £5	50K				
20,145	27.3%	2,891	3.9%				
£50K to £	100K	>£100K					
14	0.0%	(Blank)	(Blank)				
Figure 33							

parity projects of £1,000 intervals. Figure 33 groups the number of properties by larger investment intervals.

Figure 32 shows the number of properties in each investment group

Table 3 shows the results for each District ranked by final SAP score.

Multiple factors relating to the makeup of the housing stock in an area will impact both the average investment and final EPC score and CO₂ emissions. Some of these are discussed in Section 4.4.7.

Tabl	Table 3 Net Zero without disruptive measures district comparisons									
District	Total	Median	Average	Final	Final	No. with				
	Investment	Average	Investment	Average	tCO ₂	>£25				
	(Billions)	Investment	Rank	EPC	(2038)	increased				
			(1 is lowest)	Score		fuel bills				
North Devon	£0.383	£17,850	3	76.5 (C)	0.18	2,076				
Teignmouth	£0.460	£16,570	1	76.4 (B)	0.18	2,371				
Mid Devon	£0.480	£17,430	2	77.2 ©	0.18	2,621				

Table 3 Net Zero without disruptive measu	ures district comparisons
---	---------------------------

4.2.3 Investment by LSOA

The map below shows the rural LSOAs that will require higher levels of investment. Some of this will be driven by absolute numbers of properties. The darker green indicates a higher investment is required.

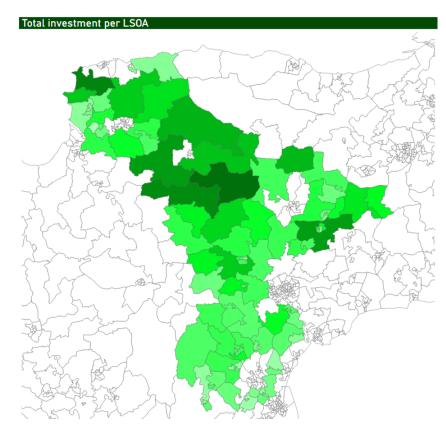


Figure 34



4.2.4 SAP Score

Figure 35 shows how the SAP profile changes from the current shape to one where all the measures identified in the Net Zero without disruptive measures scenario. The shape is reasonably similar but shifted to the right by around 19 points, and has two peaks rather than one. The two peaks may be a reflection of those properties that can have PV and those that can't.

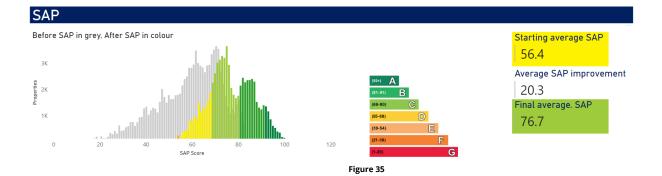


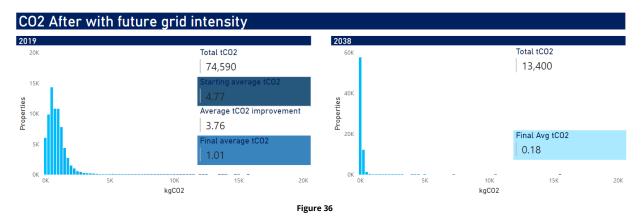
Table 4 Resulting Property Numbers by EPC Band after modelled measures are installed

Resulting EPC Band	Number of properties	% of stock
Α	5,957	8%
В	21,755	29%
C	31,382	43%
D	13,573	18%
E	885	<0.015%
F	208	<0.003%
G	42	<0.0006%



4.2.5 CO₂ & Other KPIs

In Figure 36 we show the resulting CO₂ profile chart using the grid intensity predicated for 2019 and in Figure 37 using figures for 2038. Figure 38 provides some other interesting KPIs related to the performance of the buildings and impact on fuel bill cost.



4.2.6 CO₂ Future Grid Intensities

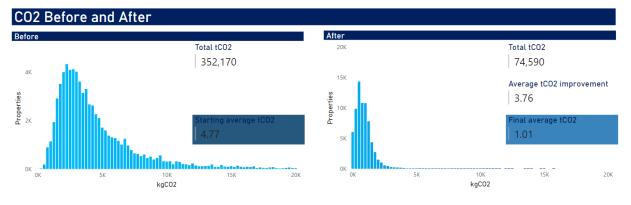


Figure 37



Heating Costs				
Starting average heating £ £1,052	Final average heating £ £697	Average heating £ improvement £355	Maximum heating £ £8,550	No. with higher heating £ 2571 No. with >£25 higher heating £ 947
Fuel Bills				
Starting average fuel £ £1,132	Final average fuel £ £763	Average fuel £ improvement £368	Maximum fuel £ £10,390	No. with higher fuel £ 9203 No. with >£25 higher fuel £ 7068
Environmental Index				
Starting average El 52.03	Final average El 78.8	Average El improvement 26.8	_	
kWh & kWh/m2				
Starting average kWh 20,500	Final average kWh 4,344	Average kWh improvem 16,151		
Starting average kWh/m2 181	Final average kWh/m2 40			ighest kWh/m2 475
kWh/m2 heat demand				
Starting average kWh/m2 heat demand 106	Final average kWh/m2 heat demain 110	nd Average kWh improveme	nt	
		Figure 38		



4.2.7 Measures summary

Our method of applying the Pathway criteria to each property produces an ordered list of the most cost-effective measures for every property. A hypothetical example is shown below.

Address	Measure Applied Order	Measure Outcome	Calculated Measure Cost	Cumulative Cost	Resulting SAP Score	Resulting kWh/m2 heat demand	Resulting Fuel Bill	Resulting kgCO2 (2038)
9 Acacia Avenue, BR1 1XX	1	300mm loft insulation	£706	£706	55.48 (D)	85.00	£932.19	3,789
9 Acacia Avenue, BR1 1XX	2	External wall insulation	£9,835	£10,541	66.76 (D)	24.05	£704.57	2,684
9 Acacia Avenue, BR1 1XX	3	Air source heat pump	£12,000	£22,541	68.19 (D)	43.24	£724.46	371
9 Acacia Avenue, BR1 1XX	4	Solar hot water	£4,725	£27,266	75.74 ©	44.75	£528.80	267
9 Acacia Avenue, BR1 1XX	5	Photovoltaic array	£4,174	£31,440	85.55 (B)	44.75	£350.91	131

Figure 39

We can use these individual property results to total the number and cost of each of the measures grouped at various levels e.g. cavity wall insulation has been found for 19,632 properties at a cost of £29 million. This is included in the total Fabric measures of 102,713 at a total cost of just over £138million. The table below gives the high-level summary and the following tables provide more detail on the measures and their costs (materials and labour). These tables are necessarily very detailed and may require zooming in to be more visible if on a smaller screen.

Value No. measures £0.99bn £1.0bn (£ millions) (thousands) Fabric 138 (10%) 103 (38%) £0.5bn **Heating & Hot** 73 (27%) 990 (75%) £0.19bn Water £0.14bn £0.00bn **Photovoltaics** 191 (14%) 36 (13%) £0.0bn Fabric Heating and Hot Lighting Photovoltaics 58 (21%) Lighting 3.7 (0.3%) Water





	Total Investment	No. Measures	Average Cost	Av. SAP Change	Av. Fuel £ Saving	Av. Heating £ Saving	Av. kgCO2 Saving 2019	Av. kgCO2 Saving 2038	Av. kgCO2 Saving 2050
🗉 Heating and Hot Water	£990,277,916	73271	£13,515	9.68	£256.35	£254.87	2,932	3549	3591
Photovoltaics	£190,805,669	35566	£5,365	12.65	£386.91	£0.00	682	120	82
Fabric	£138,461,100	102713	£1,348	2.79	£76.69	£76.54	361	322	319
Glazing	£69,651,123	15966	£4,362	3.39	£82.28	£81.88	336	268	264
Triple	£430,124	60	£7,169	3.06	£59.47	£58.35	173	65	57
Double	£60,355,728	9387	£6,430	5.10	£128.57	£127.90	537	443	436
Doors	£8,444,640	6166	£1,370	0.91	£15.35	£15.35	46	16	14
Secondary glazing	£420,631	353	£1,192	1.34	£24.17	£24.44	100	72	70
Walls	£29,215,781	19632	£1,488	4.66	£118.40	£118.40	592	539	535
Cavity	£29,215,781	19632	£1,488	4.66	£118.40	£118.40	592	539	535
Ventilation	£343,200	286	£1,200	5.34	£154.30	£122.17	360	151	137
Remove MV	£343,200	286	£1,200	5.34	£154.30	£122.17	360	151	137
Roofs	£31,310,572	41077	£762	2.82	£85.81	£85.81	410	375	372
Flat Roof	£3,698,818	545	£6,787	9.64	£241.87	£241.87	1,182	1066	1058
Rafter or Ceiling	£136,763	63	£2,171	2.13	£52.23	£52.23	263	235	233
Loft	£27,474,991	40469	£679	2.73	£83.76	£83.76	400	365	363
Unknown	£47,410	55	£862	7.24	£238.46	£238.46	1,014	925	919
Uirgin	£4,954,234	5831	£850	10.76	£369.91	£369.91	1,767	1631	1621
🗉 Top Up	£22,473,347	34583	£650	1.36	£35.27	£35.27	169	151	150
Draughts	£7,940,424	25752	£308	0.92	£26.02	£26.02	121	108	107
Chimneys	£4,092,060	11995	£341	1.06	£26.45	£26.45	126	114	113
Doors & Windows	£3,848,364	13757	£280	0.80	£25.64	£25.64	116	103	103
🗉 Lighting	£3,657,132	57619	£63	0.92	£25.86	-£6.39	26	-18	-21
Total	£1,323,201,817	269169	£4,916		£155.71		1,031		1106

Table 6 Detailed breakdown of the Pathway results fabric measures



	Total Investment	No. Measures	Average Cost	Av. SAP Change	Av. Fuel £ Saving	Av. Heating £ Saving	Av. kgCO2 Saving 2019	Av. kgCO2 Saving 2038	Av. kgCO2 Saving 2050
Heating and Hot Water	£990,277,916	73271	£13,515	9.68	£256.35	£254.87	2,932	3549	3591
 Individual Heating and Hot Water 	£989,551,916	73205	£13,518	9.69	£256.49	£255.00	2,933	3551	3593
Heating System	£989,551,916	73205	£13,518	9.69	£256.49	£255.00	2,933	3551	3593
Heat Pump System	£984,750,316	70985	£13,873	9.72	£259.96	£258.43	3,018	3661	3704
GSHP	£6,229,996	330	£18,879	16.05	£551.44	£551.91	1,712	1268	1238
ASHP	£978,520,320	70655	£13,849	9.69	£258.60	£257.06	3,024	3672	3716
Electric Storage	£4,801,600	2220	£2,163	8.59	£145.53	£145.42	193	44	34
Electric - Not Wet	£4,801,600	2220	£2,163	8.59	£145.53	£145.42	193	44	34
Community Heating	£726,000	66	£11,000	5.26	£103.89	£103.89	1,946	1554	1548
Photovoltaics	£190,805,669	35566	£5,365	12.65	£386.91	£0.00	682	120	82
Identified PV system	£190,805,669	35566	£5,365	12.65	£386.91	£0.00	682	120	82
🗄 Fabric	£138,461,100	102713	£1,348	2.79	£76.69	£76.54	361	322	319
🗉 Lighting	£3,657,132	57619	£63	0.92	£25.86	-£6.39	26	-18	-21
Total	£1,323,201,817	269169	£4,916		£155.71	£97.22	1,031	1101	1106

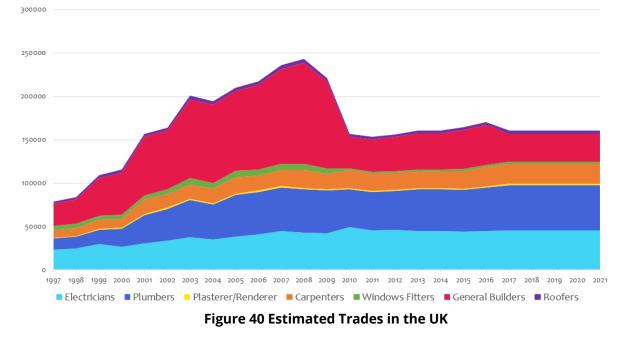
Table 7 Detailed breakdown of the Pathway results heating. lighting and PV measures



4.3 NET ZERO WITHOUT DISRUPTIVE MEASURES EMPLOYMENT ANALYSIS

4.3.1 Existing sector

The number of people employed in the existing refurbishment sector is hard to determine as ONS statistics and figures are categorised differently from what is needed e.g. they give total numbers of plasterers in all construction which will cover commercial, public sector and new build, or the value is split into public and private but not new build or refurbishment. We have therefore triangulated various numbers from the Office of National Statistics (ONS) and we estimate it currently stands at 12% of the entire UK construction industry by headcount. For the trades working in retrofit, we assume current work is 30% of the UK's construction workload by value. From this we estimate the recent make-up of the UK domestic refurbishment industry in terms of employees as shown below:



In 2008 there were 242,800 trades in Roofing, Installation of electrical wiring and fitting, Plumbing, and heat and air conditioning installation, Plastering/Renderer, Joinery Installation, Glazing, Other construction work and building installation and completion. There was then a large



overall drop-off in 2008 that has never been recovered. It disproportionately affected general builders, but joiners, electricians and heating engineers have been reasonably steady across most of the later part of the period. We do have an underlying crisis in this sector and that is a lack of new entrants to it; a rapidly ageing workforce threatens our ability to maintain the current levels of work. For instance, the average age of a Gas Safe heating engineer is 56 and that is the age they start thinking about retirement.

4.3.2 Methodology

4.3.2.1 Current Trades

We have taken the data above for national existing trades and adjusted this proportionately to the number of properties in the 3 Districts. Admittedly this is quite a crude approach but inevitable in the absence of considerable primary research. The results of the two Pathways' trades analysis should be viewed the context of these existing trade estimates.

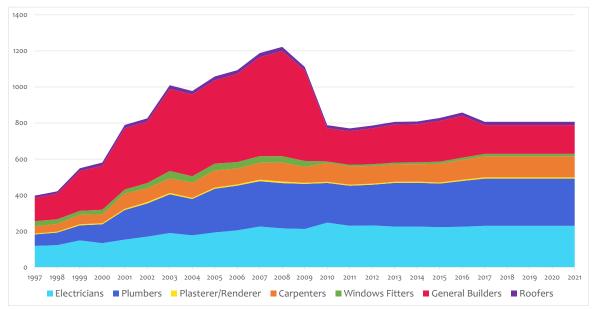
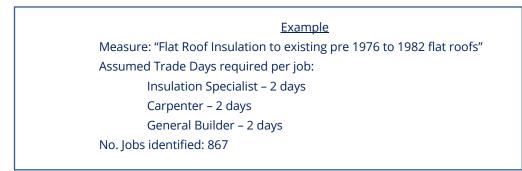


Figure 41 Estimated Current Trades in the 3 Districts including Rural and Urban areas



4.3.2.2 Required Trades

We have determined estimated figures for trade requirements for each measure applied in our two Pathways – see example below. These are totalled and then spread over the time period to 2050 using different implementation profiles outlined below in Sections 4.3.3 & 4.5.2.



4.3.2.3 Retrofit Coordinators

This new professional role is critical to ensure a smooth flow of work and quality assurance at a time when ramping up volume risks the introduction of inexperienced people and poor practices. The Retrofit Coordinator will oversee the process for each householder from first introduction to sign-off of the work. We have made assumptions for Retrofit Coordinator hours for each measure type.



4.3.2.4 Average Trade Days for a 28-year programme (to 2050)

Figure 42 shows the number of different trades that would be required each year to deliver the 'Net Zero without disruptive measures' Pathway over 28 years. In total this programme would require 319 full time employees each year – standard building trades dominate. The charts also show how these are split across trades.

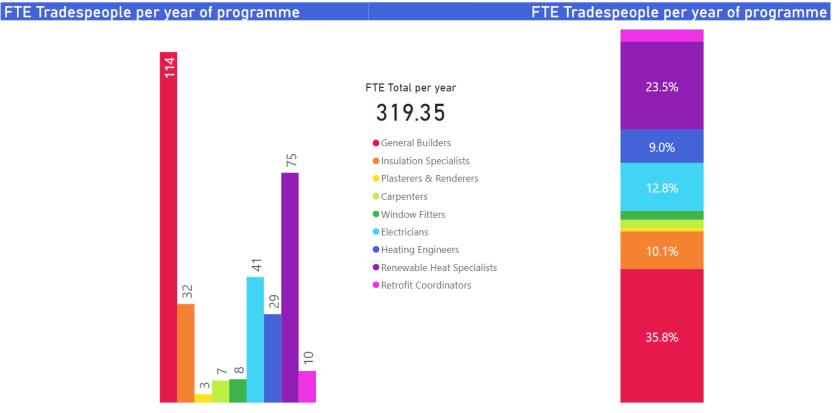
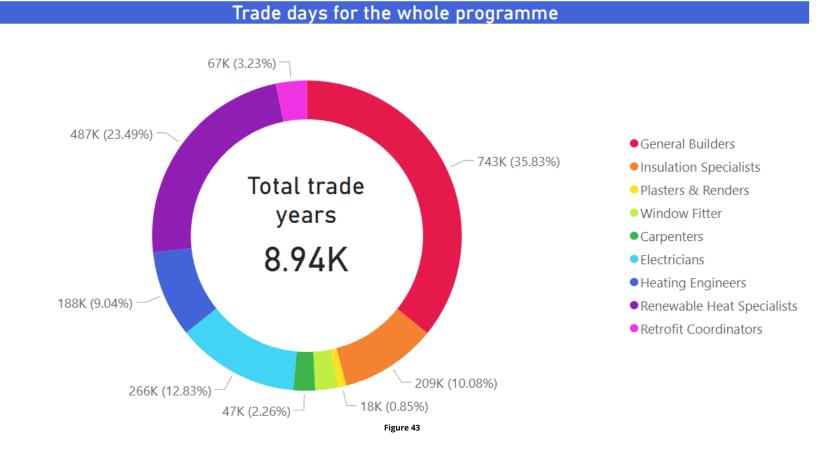


Figure 42





Alternatively, in Figure 43 we present the programme delivery in terms of individual trade days and total trade years.

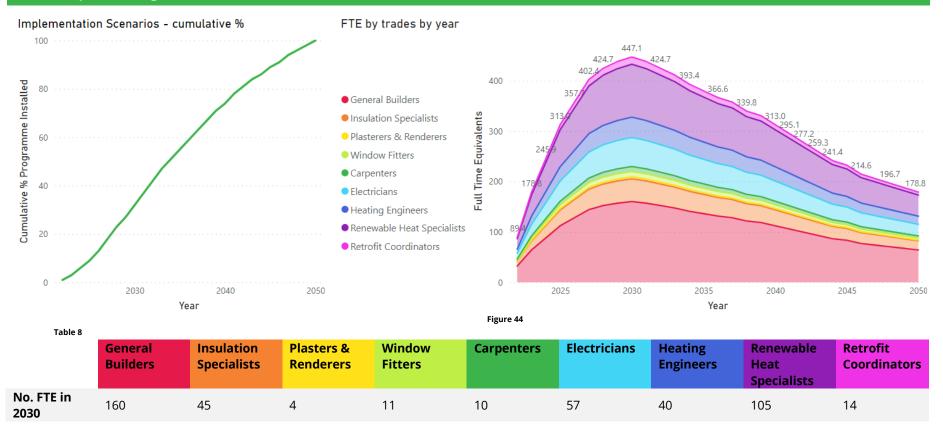


4.3.3 2050 Completion Target

The ambition of the 3 Districts is to reach Net Zero by 2050 – from little more than a standing start. Below we have shown the trades required to meet the target with an implementation trajectory that ramps up to a peak at 2030 and completed by 2050. After 2030 there will be ongoing maintenance roles and so it is envisaged that this would not result in an employment cliff edge.

2050 Completion Target

an accelerated programme to 2030 and then ramping down to complete by 2050



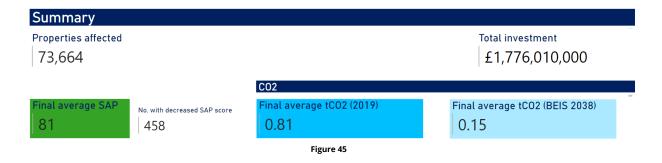


4.4 NET ZERO WITH DISRUPTIVE FABRIC MEASURES: PATHWAY HIGHLIGHTS

In this section we show the key impacts of the Net Zero without disruptive fabric measures Pathway. It is worth highlighting that the final figure for tCO₂ is around 100kg per property using figures for the grid intensity in 2038. The reason it is not actually zero is because all properties will require some heating, which even if electric, will not be carbon neutral, and it is not possible to provide this electricity through on-site renewables. In addition, the figure also actually takes into account some offsetting between increased PV generation in the summer months against heating needs in the winter.

4.4.1 Pathway Summary

The Pathway has been run on all properties in the 3 Districts but the results below are for the subset that are in rural locations.



4.4.2 Investment

Investment Total investment £1,776,005,586 Mean investment £24,100 Median investment £21,308 Maximum investment £21,308 Maximum investment £95,800

Number properties <£5K							
237		0.3%					
£5K to £10)K	£10K to £2	20K				
679	0.9%	32,154	43.6%				
£20K to £3	BOK	£30K to £	£30K to £50K				
22,059	29.9%	16,407	22.2%				
£50K to £	100K	>£100K					
2,128 2.9% (Blank) (Blank)							
	Fig	ure 47					

Figure 46 shows the number of properties in each investment group of £1,000 intervals. Figure 47 groups the number of properties by larger investment intervals. If a maximum investment were to be set then these could be used to determine the numbers of properties that definitely miss the target.



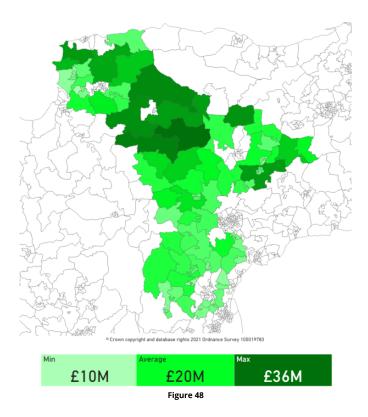
Table 9 shows the results for each District ranked by final SAP score.

Table 9 District Net Zero Target Results								
District	Total	Median	Average	Final	Final	No. with		
	Investment	Average	Investment	Average	tCO ₂	>£25		
	(Billions)	Investment	Rank	EPC	(2038)	increased		
			(1 is lowest)	Score		fuel bills		
North Devon	£0.53	£23,020	3	81.1 (B)	0.14	754		
Teignbridge	£0.60	£19,870	1	79.9 (C)	0.15	1,074		
Mid Devon	£0.64	£21,620	2	80.7 (B)	0.14	1,128		

Table 9 District Net Zero Target Results

4.4.3 Investment by LSOA

The map below shows the rural LSOAs that will require higher levels of investment. Some of this will be driven by absolute numbers of properties. The darker green indicates a higher investment is required.





4.4.4 SAP Score

Figure 49 shows how the SAP profile changes from the current shape to one where all the measures identified in the Net Zero with disruptive measures scenario. The shape is reasonably similar but shifted to the right by around 2 points, and has two peaks rather than one. The two peak may be a reflection of those properties that can have PV and those that can't.

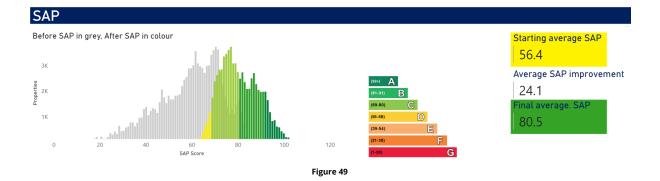
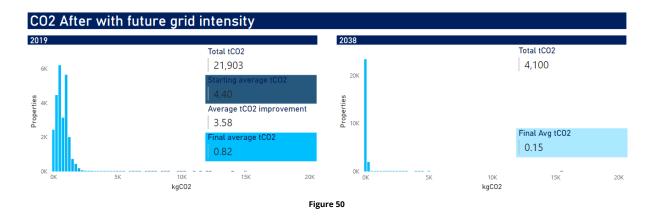


Table 10 Resulting Property Numbers by EPC Band

Resulting EPC Band	Number of properties	% of stock
A	9,132	12%
В	25,201	34%
C	35,502	48%
D	3,627	5%
E	202	<0.003%
F	97	<0.002%
G	41	<0.001%

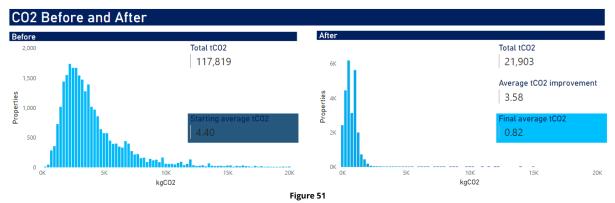
4.4.5 CO₂ & Other KPIs

Below we also show the resulting CO₂ profile chart using the grid intensity predicted for 2038. Figure 52 provides some other interesting KPIs related to the performance of the buildings and impact on fuel bill cost.





4.4.6 CO₂ Future Grid Intensities



Heating Costs				
Starting average heating £ £965	Final average heating £ £581	Average heating £ improvement £384	Maximum heating £ £8,350	No. with higher heating £
Fuel Bills				
Starting average fuel £ £1,072	Final average fuel £ £626	Average fuel £ improvement £446	Maximum fuel £ £9,500	No. with higher fuel £ 1504 No. with >£25 higher fuel £ 1074
Environmental Index				
Starting average El 53.86	Final average El 81.8	Average El improvement 28.0	l	
kWh & kWh/m2				
Starting average kWh 19,700	Final average kWh 3,519	Average kWh improvem 16,172		- 141 kWh 94,210,000
Starting average kWh/m2 181	Final average kWh/m2 34	Average kWh/m2 improv 147		ghest kWh/m2 175
kWh/m2 heat demand				
Starting average kWh/m2 heat demand 105	Final average kWh/m2 heat dema 78	Average kWh improveme	ent	
		Figure 52		



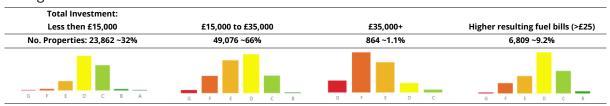
4.4.7 Trends by Total Investment

We have also looked at some key properties details for properties that fall into each of three total investment groups – those requiring below £15,000 investment, those between £15,000 and £35,000 and those over £35,000. In addition, we have looked in more detail at properties that may result in higher fuel bills under the 'Pathway without disruptive measures' Pathway. These are shown in the table below with some commentary for each.

Table 11 Comparisons of different characteristics by required investment grouping

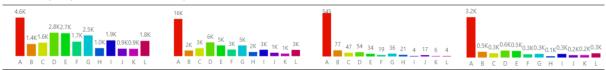
EPC Band

As you would expect, properties with lower baseline EPC scores will require more investment to bring to Net Zero.



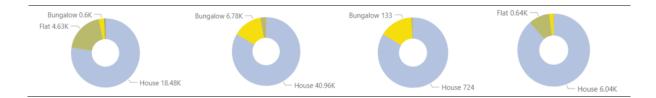
Property Age Band

Older properties tend to require more investment.



Property Type

Houses become much more dominant for the highest investment groups which will reflect the larger size and more surface area.





Detachment (Houses only)

For houses, the more detached the property, the higher the investment required. This will be driven by the property size and external wall area.



Wall Construction

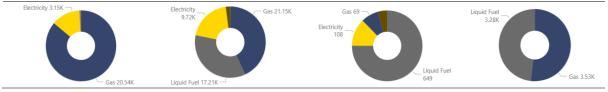
There are minor changes to the makeup of the wall types with cavity walls be less representative in both the properties that require greater capital investment and those that may experience higher fuel bills.



Main Heating Fuel

Properties that are currently electrically heated are absent from the cohort that may

experience higher fuel bills as they won't experience a fuel switch.





4.4.8 Measures summary

The table below gives the high-level summary of measures employed in this scenario, and the following pages provide more detail on the measures and their costs (materials and labour).

Table 12 Breakdown of the Pathway measures results by high level category								
	Value	No. measures	£0.99bn					
	(£ millions)	(thousands)	£1.0bn					
Fabric	591 (33%)	183 (52%)	£0.59bn					
Heating & Hot	990 (56%)	73 (21%)	£0.5bn					
Water			£0.19bn					
Photovoltaics	1901 (11%)	36 (10%)	£0.0bn Fabric Heating and Hot Lighting Photovoltaics					
Lighting	3.7 (<1%)	58 (17%)	Water					

Table 12 Breakdown of the Pathway measures results by high level category



	Total Investment	No. Measures	Average Cost	Av. SAP Change	Av. Fuel £ Saving	Av. Heating £ Saving	Av. kgCO2 Saving 2019	Av. kgCO2 Saving 2038	Av. kgCO2 Saving 2050
Heating and Hot Water	£990,252,356	73269	£13,515	6.65	£179.09	£177.61	2,299	2851	2888
Description: Photovoltaics	£190,805,669	35566	£5,365	12.65	£386.91	£0.00	682	120	82
Fabric	£591,290,429	183192	£3,228	4.32	£117.80	£117.68	537	475	470
Walls	£329,777,705	42853	£7,696	10.25	£295.61	£295.61	1,355	1214	1204
Stone or Cob	£236,354,281	15998	£14,774	18.09	£565.16	£565.16	2,555	2316	2300
External	£234,206,655	15775	£14,847	18.24	£570.86	£570.86	2,582	2343	2326
Internal	£2,147,626	223	£9,631	8.08	£161.52	£161.52	624	428	415
🗄 Timber	£3,698,492	310	£11,931	13.05	£283.65	£283.65	1,162	878	859
Solid brick	£30,971,723	2702	£11,463	12.42	£298.09	£298.09	1,382	1190	1177
External	£19,350,572	1579	£12,255	13.75	£356.92	£356.92	1,665	1477	1464
Internal	£11,621,151	1123	£10,348	10.54	£215.38	£215.38	983	787	773
🗄 System	£4,664,505	439	£10,625	14.46	£318.91	£318.91	1,396	1139	1122
Cavity	£53,932,324	22287	£2,420		£115.39	£115.39	556	490	485
External	£21,991,880	2356	£9,334	5.02	£98.22	£98.21	308	138	126
Internal	£2,904,864	508	£5,718	2.50	£35.50	£35.50	117	32	26
Cavity Insulation	£27,109,880	17589	£1,541	5.12	£130.78	£130.78	657	600	596
Insulate Party Wall	£1,925,700	1834	£1,050	0.68	£12.01	£12.01	33	11	9
🗄 Other	£156,380	1117	£140	1.17	£19.26	£19.26	82	57	56
Glazing	£117,040,960	24673	£4,744	4.02	£85.50	£84.96	333	245	239
🗉 Triple	£430,124	60	£7,169	3.54	£63.36	£62.24	186	67	59
Double	£107,882,829	18217	£5,922	5.08	£109.75	£109.03	432	324	317
Doors	£8,387,880	6101	£1,375	0.99	£16.19	£16.18	48	17	15
Secondary glazing	£340,127	295	£1,153	1.53	£25.75	£25.95	100	64	62
Floors	£104,886,266	48567	£2,160	2.28	£52.49	£52.49	247	218	216
Ventilation	£343,200	286	£1,200	5.34	£154.31	£122.17	360	151	137
Remove MV	£343,200	286	£1,200	5.34	£154.31	£122.17	360	151	137
Roofs	£31,303,173	41064	£762	2.84	£86.16	£86.15	412	376	374
Flat Roof	£3,698,818	545	£6,787	9.83	£245.54	£245.54	1,201	1084	1076
Rafter or Ceiling	£136,763	63	£2,171	2.32	£54.96	£54.96	277	248	246
🗆 Loft	£27,467,592	40456	£679	2.75	£84.06	£84.06	401	367	364
🗉 Unknown	£47,410	55	£862	7.24	£238.46	£238.46	1,014	925	919
🗉 Virgin	£4,954,234	5831	£850	10.76	£369.92	£369.92	1,767	1631	1621
Top Up	£22,465,948	34570	£650	1.39	£35.59	£35.59	170	153	151
Draughts	£7,939,125	25749	£308	0.93	£26.08	£26.08	121	109	108
Chimneys	£4,092,060	11995	£341	1.06	£26.45	£26.45	126	114	113
Doors & Windows	£3,847,065	13754	£280	0.81	£25.75	£25.75	116	104	103
Lighting	£3,657,132	57619	£63	0.92	£25.86	-£6.39	26	-18	-21
Total	£1,776,005,586	349646	£5,079	5.09	£142.87	£97.82	837	855	856

Table 13 Detailed breakdown of the Pathway results fabric measures



	Total Investment	No. Measures	Average Cost	Av. SAP Change	Av. Fuel £ Saving	Av. Heating £ Saving	Av. kgCO2 Saving 2019	Av. kgCO2 Saving 2038	Av. kgCO2 Saving 2050
Heating and Hot Water	£990,252,356	73269	£13,515	6.65	£179.09	£177.61	2,299	2851	2888
 Individual Heating and Hot Water 	£989,526,356	73203	£13,518	6.65	£179.16	£177.67	2,299	2852	2889
Heating System	£989,526,356	73203	£13,518	6.65	£179.16	£177.67	2,299	2852	2889
Heat Pump System	£984,724,756	70983	£13,873	6.69	£182.08	£180.55	2,368	2940	2979
GSHP	£6,229,996	330	£18,879	10.15	£376.18	£376.65	1,097	734	710
ASHP	£978,494,760	70653	£13,849	6.68	£181.17	£179.63	2,374	2951	2990
Electric Storage	£4,801,600	2220	£2,163	5.21	£85.93	£85.80	110	25	19
Electric - Not Wet	£4,801,600	2220	£2,163	5.21	£85.93	£85.80	110	25	19
Community Heating	£726,000	66	£11,000	5.16	£102.37	£102.37	1,780	1377	1370
Photovoltaics	£190,805,669	35566	£5,365	12.65	£386.91	£0.00	682	120	82
Identified PV system	£190,805,669	35566	£5,365	12.65	£386.91	£0.00	682	120	82
🗄 Fabric	£591,290,429	183192	£3,228	4.32	£117.80	£117.68	537	475	470
Lighting	£3,657,132	57619	£63	0.92	£25.86	-£6.39	26	-18	-21
Total	£1,776,005,586	349646	£5,079	5.09	£142.87	£97.82			

Table 14 Detailed breakdown of the Pathway results heating. lighting and PV measures



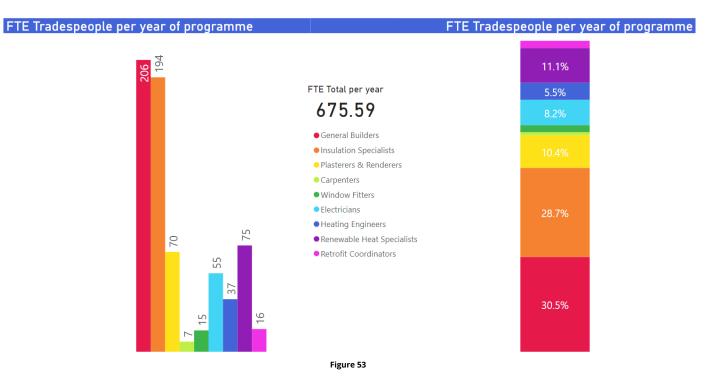
4.5 NET ZERO WITH DISRUPTIVE MEASURES EMPLOYMENT ANALYSIS

4.5.1 Existing Sector and Methodology

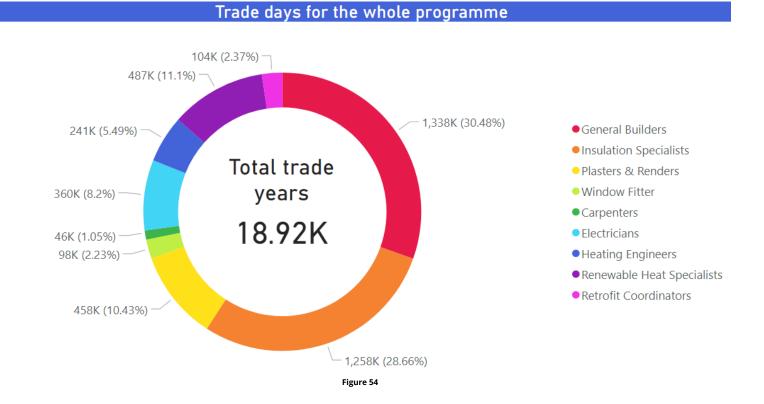
Please refer to Sections 4.3.1 and 4.3.2 for information about the current sector employment figures and our trades analysis methodology.

4.5.1.1 Average Trade Days for a 28 year programme to 2050

Figure 53 shows the number of different trades that would be required each year to deliver the 'Net Zero with disruptive measures' Pathway 28 years. In total this programme would require 676 full time employees each year – standard building trades dominate. The charts also show how these are split across trades.







In Figure 54 we present the programme delivery in terms of individual trade days and total trade years.



4.5.2 2050 Completion Target

Here we show a potential installation profile for reaching Net Zero by 2050 for the 'Net Zero with disruptive measures' Pathway.

2050 Completion Target



Table 15	General Builders	Insulation Specialists	Plasters & Renderers	Window Fitters	Carpenters	Electricians	Heating Engineers	Renewable Heat Specialists	Retrofit Coordinators
No. FTE at the peak	288	271	99	21	10	78	52	105	22



an accelerated programme to 2030 and then ramping down to complete by 2050

4.6 HYBRID PATHWAY ANALYSIS

A final bit of analysis involved excluding the properties that resulted in increased fuel bills greater than £25 per annum from the 'without disruptive measures' Pathway, and only applying the 'with disruptive measures' to those properties. There were 6,809 of these properties – 9% of the properties in the 3 Districts. Figure 56 shows that they are concentrated on the outside of towns.

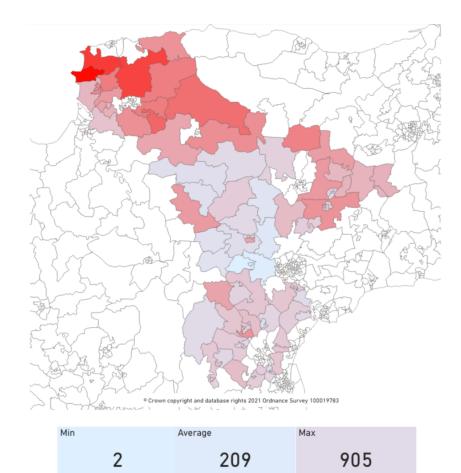


Figure 56



Figure 57 highlight is that these properties, whilst performing slightly better when having disruptive measures considered, some still struggle to improve significantly – 1,074 still have fuel bills increased by greater than £25 per annum.

Net Zero without disruptive measures²

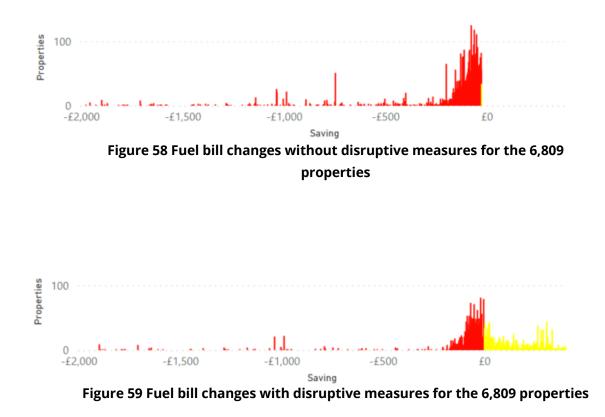
Net Zero with disruptive measures³

Summary	Summary
Properties affected	Properties affected
66,822	6,809
Total investment	Total investment
£1,215,230,000	£172,500,000
Mean investment	Mean investment
£18,100	£25,300
SAP	SAP
Final average SAP	Final average SAP
78	73
Average SAP improvement	Average SAP improvement
21.6	14.3
C02	C02
Final average tCO2 (2019)	Final average tCO2 (2019)
0.91	1.49
Average tCO2 improvement	Average tCO2 improvement
3.67	5.12
Final average tCO2 (BEIS 2038)	Final average tCO2 (BEIS 2038)
0.16	0.26
	Figure 57

 $^{^2}$ Excluding 6,809 properties which have been modelled to have >£25 higher fuel bills under this scenario 3 Only for the 6,809 properties



Focusing in on the actual expected fuel bill changes for just the 6,809 properties that could be expected to have greater than £25 increase fuel bills under the 'without disruptive measures' for each Pathways shows in Figure 58 & Figure 59 that there is a marked decrease in the average negative impact under the second scenario.



We conclude that this cohort of properties fall into the category of hard to treat with regard to reducing fuel bills with heat pumps.



5 Archetyping

5.1 **BASELINE**

5.1.1 Archetyping Process

A quantitative and qualitative approach was undertaken to identify up to 12 archetypes that covered a substantial proportion of the rural housing stock.

Without the qualitative aspect then since cavity wall properties make up 66% percent of the properties, it would have resulted in 8 of the 12 archetypes relating to subsets of this wall type.

Table 16 outlines the most common resulting archetypes from this process across the 3 Districts. Table 17 contains maps that show the geographic spread across all of the rural areas of Devon and concentrations of the archetypes by LSOA.

Without the Pathways software, the 12 archetypes have been set up as 'AddressGroups', which means any baseline or scenario analysis can be filtered to these groups.

No.	Criteria	Typical sub-archetype	No. with EPCs (across Devon)	% of 'rural stock with EPCs'
1	Houses & Bungalow	Mid-century detached	40,785	36.6%
	Cavity walls	cavity houses on mains gas		
	Mains gas heating			
2	Houses & Bungalow	Mid-century detached	10,808	9.7%
	Cavity walls	cavity houses on electric		
	Electric heating			
3	Houses & Bungalow	Mid-century detached	14,642	13.1%
	Cavity walls	cavity houses on oil		
	Other heating			
4	Houses & Bungalow	Victorian granite detached	12,465	11.2%
	Granite walls	houses off gas		
	Not mains gas heating			

5.1.2 Archetyping Results

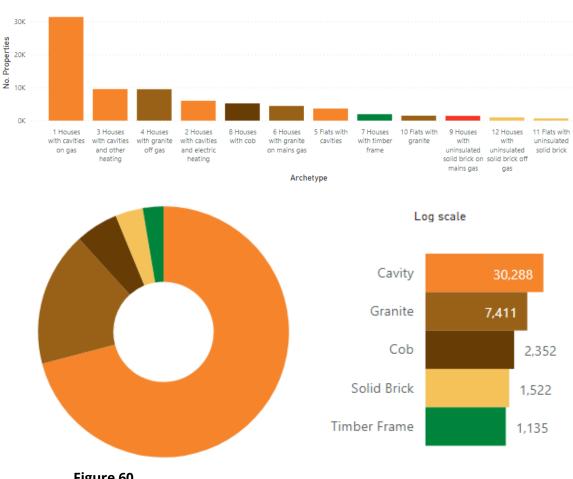
Table 16



5	Flats & Maisonettes	Late mid-century cavity	7,208	6.5%
	Cavity walls	flats		
	Any heating fuel			
6	Houses & Bungalow	Victorian granite detached	5,176	4.6%
	Granite walls	houses on mains gas		
	Mains gas heating			
7	Houses & Bungalow	Mid-century semi or	2,868	2.6%
	Timber frame walls	detached timber frame		
	Any heating fuel	houses		
8	Houses & Bungalow	Victorian cob detached	4,590	4.1%
	Cob walls	houses		
	Any heating fuel			
9	Houses & Bungalow	Late Victorian/Edwardian	1,656	1.5%
	Uninsulated solid walls	terraces on mains gas		
	Mains gas heating			
10	Flats & Maisonettes	Victorian granite converted	2,002	1.8%
	Granite walls	houses		
	Any heating fuel			
11	Flats & Marionettes	Late Victorian/Edwardian	818	0.7%
	Uninsulated solid walls	converted terraces		
	Any heating fuel			
12	Houses & Bungalow	Late Victorian/Edwardian	1,368	1.2%
	Uninsulated solid walls	houses off gas		
	Not mains gas heating			
			104,386	93.7%



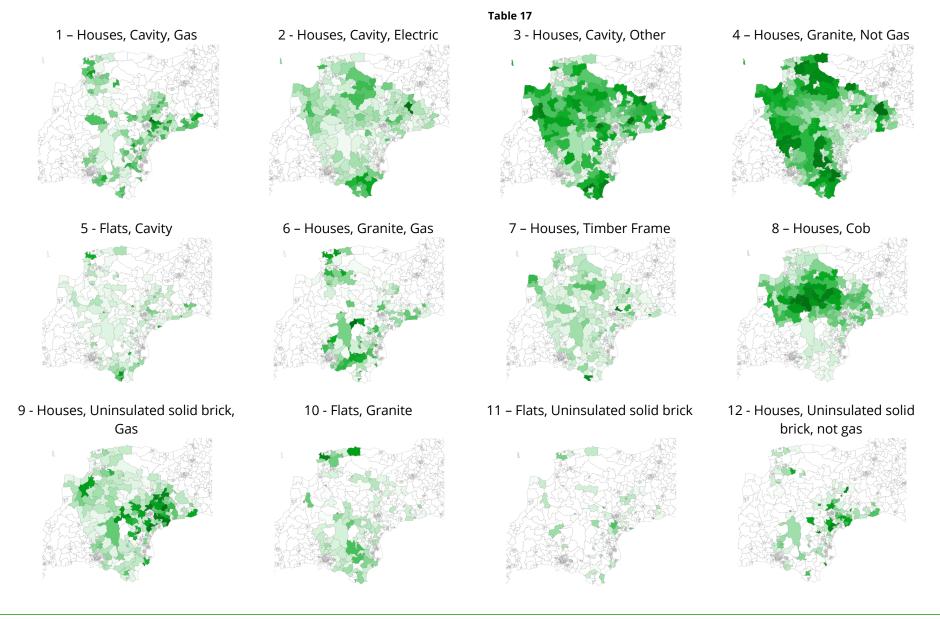
Focusing on the relative numbers of properties in each of the 12 archetypes in the 3 Districts gives the distribution shown in the top chart of Figure 60 and then broken down by wall construction type in the bottom charts. You can clearly see that cavity walls dominate, with granite making up the bulk of what remains.



No. Properties by Archetype in North & Mid Devon and Teignbridge

Figure 60



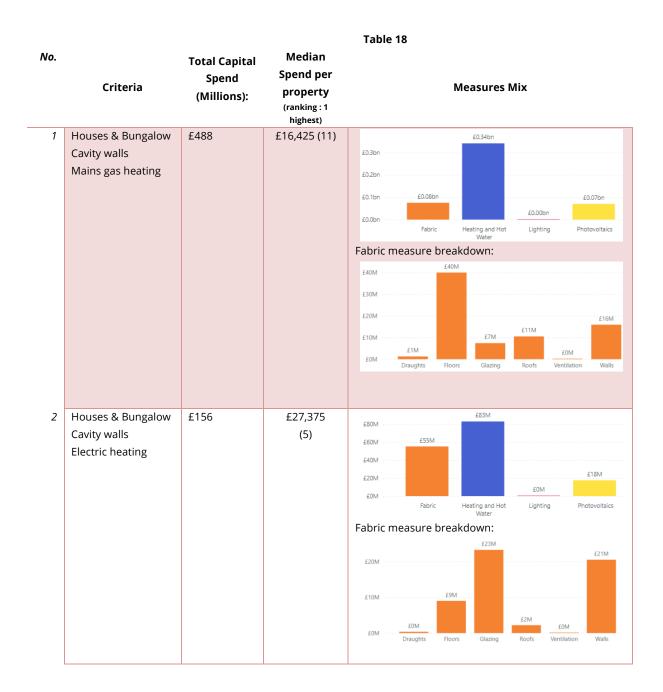




5.2 PATHWAYS

5.2.1 Archetyping Pathway Results

In Table 18 we have shown some key results for Pathway 2: Net Zero with Disruptive Measures to show the relative capital spend, the median average capital spend and the relative mix of measures for each of the 12 archetypes.

















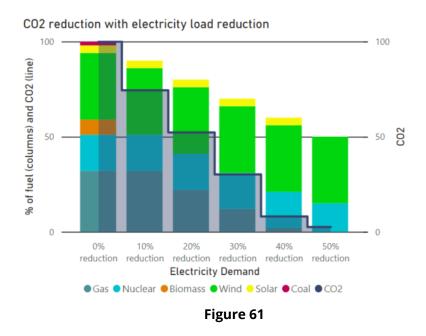
12	Houses & Bungalow	£33	£34,790	£15.9M £14.9M
	Uninsulated solid		(2)	MICLE
	walls			£10M ·····
	Not mains gas			£5M
	heating			£0.1M
				Fabric Heating and Hot Lighting Photovoltaics Water
				Fabric measure breakdown:
				£11.5M
				2 (MH
				£5M
				£1.6M £0.6M £0.0M
				£0M Draughts Floors Glazing Roofs Ventilation Walls



6 Energy efficiency's importance with a decarbonising grid

A key concept to understand is that the carbon intensity of the electricity grid is constantly changing. There are intra-day fluctuations due to the impact of demand variations (e.g. early evening peaks) as well as production variations (e.g. still days affecting wind and night-time affecting solar). Related to this is that in the case where there is an excess of available supply, then to a large extent the makeup of the supply can be concentrated on sources with the lowest CO₂ intensity i.e. if demand is reduced, in a crude sense, the grid responds by turning off coal rather than stopping wind turbines.

Since around 50% of the grid is close to zero carbon, it follows, at least at an approximation, that a 50% decease in demand could therefore theoretically remove all the high carbon sources from the mix, and result in a near zero carbon intensity grid. Even a 20% demand reduction could reduce the carbon intensity by close to 50%. This is illustrated by Figure 62 below.



This means that whilst an individual homeowners impact on the overall grid carbon intensity is negligible and they usually more focused on energy bills as per the modelled scenarios, at a macro level, taking energy efficiency beyond just having a neutral impact on energy bills has a role to play in meeting the UK's decarbonisation targets.

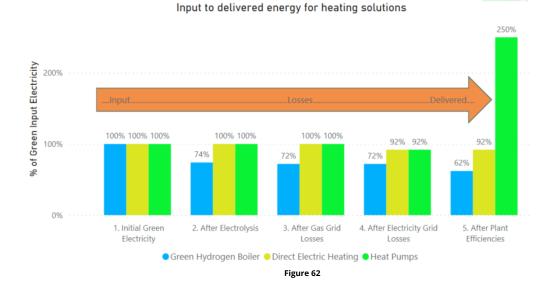
A secondary consideration relates to the longer term trends towards decarbonisation as higher intensity sources e.g. coal are replaced with lower e.g. wind. The key here is longer term, so any reduced demand earlier in that timeframe will be saving carbon whilst the grid is still not fully decarbonised.



7 Hydrogen as an alternative

We are increasingly being asked about the potential impact of Hydrogen as a heating fuel as an alternative to Heat Pumps. We remain unconvinced because we would expect that as the grid decarbonises the ideal solutions will increasingly be heat pumps and community systems, with storage heaters and then electric boilers being the alternatives in the situations where heat pumps remain difficult.

The basis of our thoughts is a comparison of the resultant heat delivery proportions once losses have been taken into account. This is illustrated in Figure 62 below. Whilst the total amount of Green Electricity is limited, a heat pump solution will enable in excess of four times the delivered heat, or put another way, heat pump solutions require less than a quarter the green electricity capacity compared to a Hydrogen solution.



We do believe that Hydrogen will play a role in a low carbon future economy where electrification remains problematic e.g. some industrial uses and some transport.

Various Hydrogen 'colours' often get mentioned and below is a quick summary of the differences.

Green Hydrogen – hydrogen made using renewables or nuclear for electrolysis of water.

Tellow Hydrogen – a subset of Green hydrogen but using electricity from solar sources exclusively. Pink Hydrogen – another subset of Green Hydrogen using nuclear energy specifically for electrolysis.

Blue Hydrogen – hydrogen made from natural gas but incorporating Carbon Capture and Storage (CCS) for the CO2 biproduct. Currently advocated by mains gas production and supply companies as a transition fuel.



Grey Hydrogen – similar to Blue Hydrogen but without any CCS. This effectively makes it a high CO₂ fuel.

Brown and Black hydrogen – electrolysis using coal or lignite so effectively very high CO₂ hydrogen. Turquoise Hydrogen – using methane pyrolysis rather than electrolysis. Unproven technology at scale and would require low carbon electricity to be considered within Green Hydrogen White Hydrogen - is a naturally-occurring geological hydrogen found in underground deposits and created through fracking. There is no commercial way to exploit this at present.



8 Ventilation note

All buildings require a certain amount of fresh air to maintain indoor air quality. In many circumstances, especially for older buildings, this is provided through infiltration and so also causes unnecessary heat loss.

Terminology:

- *Infiltration* uncontrolled air ingress or loss e.g. window and door draughts, fabric holes, open chimneys, passive vents
- *Ventilation* controlled air movement e.g. removal of moist air from wet rooms through extractor fans, trickle vents, humidity controlled passive vents

All buildings require a certain amount of fresh air to maintain indoor air quality. In many circumstances, especially for older buildings, this is provided through infiltration and so also causes unnecessary heat loss.

Many fabric measures applied to existing buildings will by design reduce the infiltration rate. In order to maintain indoor air quality it is often therefore necessary to introduce additional controlled ventilation. There are many solutions available, and the appropriate solution should be determined for each building. Most solutions will not be excessively expensive.

It should be noted that most ventilation solutions will cause a slight increase in CO₂ emissions either through heat losses or increased electricity use and as such will not be selected as part of our automated solutions. Therefore, in reality there may be some additional measures and costs required for some of the properties to provide adequate background ventilation.

The small amount of ventilation measures identified in our automated Pathways modelling is where the software has identified energy intensive systems such as positive pressure systems whose removal would decrease the modelled CO_2 of the property.

9 Regulated and unregulated energy note

Regulated energy relates to use from fixed building services and fittings only i.e. heating and hot water, fans and pumps, ventilation and lighting. Unregulated energy relates to uncontrolled systems such as refrigeration, washing machines, computing, cooking and entertainment devices.

Our analysis is only concerned with, and only takes account of regulated energy. There will therefore be additional CO₂ associated with unregulated energy that is not included in the analysis. As the vast majority will be electricity these will necessarily reduce in emissions as the grid continues to decarbonise.



10 Methodology

10.1 OVERVIEW

The work has consisted largely of:

- Producing a dataset for each property based on the data sources listed below.
- Analysis and computer modelling of the housing in the 3 Districts based on the data available.

The accuracy of the findings of this report is directly related to the accuracy and level of completeness of the data available.

10.2 PATHWAYS MODEL

The Pathways model uses data about building characteristics and resident behaviour to derive an accurate estimate of the annual energy and carbon usage of dwellings. It then applies an algorithm to derive the cost, savings and payback of a very wide variety of possible carbon saving measures tailored specifically based on their applicability to the individual dwelling and to the preferences and requirements of the client. Costs can be based on dwelling characteristics (e.g. wall insulation can be based on the sum of a flat rate and a per m² wall area) and so are realistically applied to each building in turn. The cost rates are derived from our experience of carrying out the work, but can be revised for any situation, for instance where a framework contract is in place for installation of measures.

In addition, the model and accompanying analysis allows custom initiatives to be applied: this functionality allows any realistic change to a building to be modelled, and affords a great deal of flexibility in allowing for future scenarios such as extensions or emerging innovative measures. The calculations used by the model are based on RdSAP 2012 which is the current version in operation for generating EPCs.

Where details are unknown (e.g. loft insulation, heating type) assumptions are made based on expected proportions of houses with a particular characteristic. Where possible, this is done based on known statistics from the similar and/or surrounding stock. Where this is not possible assumptions can be made using other data sources, or based on sensible estimates. The assumptions made for this analysis are stated in the report.

Pathways produces estimated current fuel use for every dwelling considered in an area, in parallel with estimated fuel use and typical installation cost for every energy/CO₂ saving measure that can be applied to each dwelling. These model outputs can be used to derive cost savings, carbon savings, paybacks, and so on. It should be understood that where the model outputs are



based on assumptions, they should be used primarily as a strategic tool as outputs for individual dwellings may have limited applicability.

10.3 DATA

In order to complete the analysis, we have populated a full RdSAP data set for each property in the County, along with a few additional fields that allow for more granular application of measures e.g. window type.

The data sources and there uses and relative coverage are given in the table below:

Source	rce Key fields		Comments
Open EPC data	Subset of RdSAP fields including Building Age, total floor area, key fabric types and efficiencies, summary level heating type and efficiencies	~59%	The complete underlying RdSAP dataset it's not available, but we have built a process to reverse engineer what is available to populate the potential options for the vast majority of RdSAP data fields.
Postcode Address File	Postal address	100%	
Conservation Areas	Shape files of Conservations areas	100%	Used alongside OS AddressBase to determine whether a property is in a Conservation Area.
OS Mastermap	Footprint of each property to inform floor area and property type and attachment.	100% of standalone properties	Also used to select nearby properties for cloning.
OS Addressbase	Location of each property	100%	
LIDAR	Provides a 3D representation of an area at reasonable resolution	100% of standalone properties	Informs storey height, roof area, roof type, roof pitch and PV suitability.
LSOA Defaults	SOA Defaults Age, wall type, wall finish, window type, house storeys, flat type		Informs which of the options determined from the Open EPC data to select if they are included in the options.

Table 19 Data sources used in the analysis

Once a RdSAP dataset has been completed for each property with Open EPC data, the options determined for each field are iterated five times and the corresponding SAP score compared to the one known from the Open EPC data. The combination of options that is closest to the Open EPC SAP score is then selected.

10.3.1 Data Confidence

Our methodology records a subjective confidence for each data point for each property. These can be viewed with Pathways. Because of the nature of the methods used to populate the data,



properties in Pathways generally fall into two categories of confidence – those for which there was underlying EPC data and those where there is no underlying EPC data.

10.4 OVERVIEW AND EXPLANATION OF REPORT CONCEPTS / TERMINOLOGY

This section provides a brief introduction to some of the methods, concepts and terminology used in this report, and in the underlying analysis.

10.4.1 SAP

SAP stands for Standard Assessment Process. It is a method for assessing the energy performance of houses using a standard methodology specified by the UK government. The current version of SAP is SAP 2012, and it calculates a 'SAP rating' as well as an estimate of energy bills and CO₂ emissions associated with the estimated energy use.

The SAP calculations are based on building dimensions, construction (and therefore energy performance) of building elements such as walls and windows, details of the heating and hot water systems and controls, and any installed renewable technologies including solar PV panels. The number and percentage of low energy light fittings is noted, but the calculations do not take note of other electrical appliances and actual occupancy and heating usage (temperatures, heating hours, hot water usage etc.), or actual fuel tariffs (standard typical energy prices are used).

A SAP survey is a relatively time consuming process (perhaps 2 hours work), and is usually only required for new build housing etc.

10.4.2 RdSAP

RdSAP is the method used to produce Energy Performance Certificates (EPCs). RD stands for Reduced Data, and the method is designed to allow surveys to be completed more quickly and therefore more cheaply than a full SAP survey at some cost of accuracy. The reduced data survey is extrapolated up to full SAP level data using a standard set of rules before SAP calculations can be conducted. The current version of RDSAP is 9.93.

10.4.3 Link between SAP score and fuel bills

The SAP score is a number, nominally between 1 and 100, which is calculated using a slightly abstruse algorithm which takes as inputs the floor area and estimated fuel bills. The SAP score is divided into rating bands which are used in EPCs. A higher SAP score is better than a lower SAP score, and a typical Registered Provider currently has a SAP score around 70. [Note: it is theoretically possible to have a SAP score above 100 if energy bills are negative (e.g. if exported energy fees exceed bills for energy used.)]



10.4.4 General Approach

Throughout our analysis we have used RdSAP as the basis for our calculations of SAP score, CO_2 emissions and fuel bills.



10.5 COPYRIGHT STATEMENTS & SOURCE DATA ACKNOWLEDGMENTS

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 - Fuel Poverty: sub regional methodology data
 - o AONB data
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